Union Calendar No.

107TH CONGRESS 2D SESSION

H. R. 4090

[Report No. 107–

To reauthorize and improve the program of block grants to States for temporary assistance for needy families, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 9, 2002

Mr. Herger (for himself, Mr. Shaw, Mr. Watkins of Oklahoma, Mr. McCrery, Mr. English, Mr. Lewis of Kentucky, Ms. Dunn of Washington, Mr. Portman, Mr. Brady of Texas, Mr. Camp, Mr. McInnis, and Mrs. Johnson of Connecticut) introduced the following bill; which was referred to the Committee on Ways and Means

May , 2002

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic] [For text of introduced bill, see copy of bill as introduced on April 9, 2002]

A BILL

- To reauthorize and improve the program of block grants to States for temporary assistance for needy families, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,



1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Personal Responsibility,
- 3 Work, and Family Promotion Act of 2002".

4 SEC. 2. TABLE OF CONTENTS.

- 5 The table of contents of this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.
 - Sec. 3. References.
 - Sec. 4. Findings.

TITLE I—TANF

- Sec. 101. Purposes.
- Sec. 102. Family assistance grants.
- Sec. 103. Promotion of family formation and healthy marriage.
- Sec. 104. Supplemental grant for population increases in certain States.
- Sec. 105. Bonus to reward employment achievement.
- Sec. 106. Contingency fund.
- Sec. 107. Use of funds.
- Sec. 108. Repeal of Federal loan for State welfare programs.
- Sec. 109. Universal engagement and family self-sufficiency plan requirements.
- Sec. 110. Work participation requirements.
- Sec. 111. Maintenance of effort.
- Sec. 112. Performance improvement.
- Sec. 113. Data collection and reporting.
- Sec. 114. Direct funding and administration by Indian tribes.
- Sec. 115. Research, evaluations, and national studies.
- Sec. 116. Study by the Census Bureau.
- Sec. 117. Definition of assistance.
- Sec. 118. Technical corrections.
- Sec. 119. Fatherhood program.

TITLE II—CHILD CARE

Sec. 201. Entitlement funding.

TITLE III—CHILD SUPPORT

- Sec. 301. Federal matching funds for limited pass through of child support payments to families receiving TANF.
- Sec. 302. State option to pass through all child support payments to families that formerly received TANF.
- Sec. 303. Mandatory review and adjustment of child support orders for families receiving TANF.
- Sec. 304. Mandatory fee for successful child support collection for family that has never received TANF.
- Sec. 305. Report on undistributed child support payments.
- Sec. 306. Use of new hire information to assist in administration of unemployment compensation programs.
- Sec. 307. Decrease in amount of child support arrearage triggering passport denial.



- Sec. 308. Use of tax refund intercept program to collect past-due child support on behalf of children who are not minors.
- Sec. 309. Garnishment of compensation paid to veterans for service-connected disabilities in order to enforce child support obligations.
- Sec. 310. Improving Federal debt collection practices.
- Sec. 311. Maintenance of technical assistance funding.
- Sec. 312. Maintenance of Federal Parent Locator Service funding.

TITLE IV—CHILD WELFARE

- Sec. 401. Extension of authority to approve demonstration projects.
- Sec. 402. Elimination of limitation on number of waivers.
- Sec. 403. Elimination of limitation on number of States that may be granted waivers to conduct demonstration projects on same topic.
- Sec. 404. Elimination of limitation on number of waivers that may be granted to a single State for demonstration projects.
- Sec. 405. Streamlined process for consideration of amendments to and extensions of demonstration projects requiring waivers.
- Sec. 406. Availability of reports.
- Sec. 407. Technical correction.

TITLE V—SUPPLEMENTAL SECURITY INCOME

Sec. 501. Review of State agency blindness and disability determinations.

TITLE VI—BROADENED WAIVER AUTHORITY

Sec. 601. Program integration demonstration projects.

TITLE VII—EFFECTIVE DATE

Sec. 701. Effective date.

1 SEC. 3. REFERENCES.

- 2 Except as otherwise expressly provided, wherever in
- 3 this Act an amendment or repeal is expressed in terms of
- 4 an amendment to, or repeal of, a section or other provision,
- 5 the amendment or repeal shall be considered to be made
- 6 to a section or other provision of the Social Security Act.

7 SEC. 4. FINDINGS.

- 8 The Congress makes the following findings:
- 9 (1) The Temporary Assistance for Needy Fami-
- 10 lies (TANF) Program established by the Personal Re-
- 11 sponsibility and Work Opportunity Reconciliation



1	Act of 1996 (Public Law 104–193) has succeeded in
2	moving families from welfare to work and reducing
3	child poverty.
4	(A) There has been a dramatic increase in
5	the employment of current and former welfare
6	recipients. The percentage of working recipients
7	reached an all-time high in fiscal years 1999
8	and 2000. In fiscal year 1999, 33 percent of
9	adult recipients were working, compared to less
10	than 7 percent in fiscal year 1992, and 11 per-
11	cent in fiscal year 1996. All States met the over-
12	all participation rate standard in fiscal year
13	2000, as did the District of Columbia and Puerto
14	Rico.
15	(B) Earnings for welfare recipients remain-
16	ing on the rolls have also increased significantly,
17	as have earnings for female-headed households.
18	The increases have been particularly large for the
19	bottom 2 income quintiles, that is, those women
20	who are most likely to be former or present wel-
21	fare recipients.
22	(C) Welfare dependency has plummeted. As
23	of September 2001, 2,103,000 families and
24	5,333,000 individuals were receiving assistance.

Accordingly, the number of families in the wel-



1	fare caseload and the number of individuals re-
2	ceiving cash assistance declined 52 percent and
3	56 percent, respectively, since the enactment of
4	TANF. These declines have persisted even as un-
5	employment rates have increased: unemployment
6	rates nationwide rose 25 percent, from 3.9 per-
7	cent in September 2000 to 4.9 percent in Sep-
8	tember 2001, while welfare caseloads continued
9	to drop by 7 percent.
10	(D) The child poverty rate continued to de-
11	cline between 1996 and 2000, falling 21 percent
12	from 20.5 to 16.2 percent. The 2000 child pov-
13	erty rate is the lowest since 1979. Child poverty
14	rates for African-American and Hispanic chil-
15	dren have also fallen dramatically during the
16	past 6 years. African-American child poverty is
17	at the lowest rate on record and Hispanic child
18	poverty has had the largest 4-year decrease on
19	record.
20	(E) Despite these gains, States have had
21	mixed success in fully engaging welfare recipi-
22	ents in work activities. While all States have met
23	the overall work participation rates required by
24	law, in 2000, in an average month, only about
25	1/3 of all families with an adult participated in



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work activities that were countable toward the

State's participation rate. Eight jurisdictions

failed to meet the more rigorous 2-parent work

4	requirements, and about 20 States are not sub-
5	ject to the 2-parent requirements, most because
6	they moved their 2-parent cases to separate State
7	programs where they are not subject to a penalty
8	for failing the 2-parent rates.
9	(2) As a Nation, we have made substantial
10	progress in reducing teen pregnancies and births,
11	slowing increases in nonmarital childbearing, and
12	improving child support collections and paternity es-
13	tablishment.
14	(A) The teen birth rate has fallen continu-
15	ously since 1991, down a dramatic 22 percent by
16	2000. During the period of 1991–2000, teenage
17	birth rates fell in all States and the District of
18	Columbia, Puerto Rico, and the Virgin Islands.
19	Declines also have spanned age, racial, and eth-
20	nic groups. There has been success in lowering
21	the birth rate for both younger and older teens.
22	The birth rate for those 15–17 years of age is
23	down 29 percent since 1991, and the rate for
24	those 18 and 19 is down 16 percent. Between

1991 and 2000, teen birth rates declined for all



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1	women ages 15–19—white, African American,
2	American Indian, Asian or Pacific Islander, and
3	Hispanic women ages 15-19. The rate for Afri-
4	can American teens—until recently the highest—
5	experienced the largest decline, down 31 percent
6	from 1991 to 2000, to reach the lowest rate ever
7	reported for this group. Most births to teens are
8	nonmarital; in 2000, about 73 percent of the
9	births to teens aged 15-19 occurred outside of
10	marriage.
11	(B) Nonmarital childbearing continued to
12	increase slightly in 2000, however not at the
13	sharp rates of increase seen in recent decades.
14	The birth rate among unmarried women in 2000
15	was 3.5 percent lower than its peak reached in
16	1994, while the proportion of births occurring
17	outside of marriage has remained at approxi-
18	mately 33 percent since 1998.
19	(C) The negative consequences of out-of-wed-
20	lock birth on the mother, the child, the family,
21	and society are well documented. These include
22	increased likelihood of welfare dependency, in-
23	creased risks of low birth weight, poor cognitive

development, child abuse and neglect, and teen



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1	parenthood, and decreased likelihood of having
2	an intact marriage during adulthood.
3	(D) An estimated 23,900,000 children do
4	not live with their biological father. 16,000,000
5	children live with their mother only. These facts
6	are attributable largely to declining marriage
7	rates, increasing divorce rates, and increasing
8	rates of nonmarital births during the latter part
9	of the 20th century.
10	(E) There has been a dramatic rise in co-
11	habitation as marriages have declined. Only 40
12	percent of children of cohabiting couples will see
13	their parents marry. Those who do marry expe-
14	rience a 50 percent higher divorce rate. Children
15	in single-parent households and cohabiting
16	households are at much higher risk of child abuse
17	than children in intact married and stepparent
18	families.
19	(F) Children who live apart from their bio-
20	logical fathers, on average, are more likely to be
21	poor, experience educational, health, emotional,
22	and psychological problems, be victims of child
23	abuse, engage in criminal behavior, and become
24	involved with the juvenile justice system than

their peers who live with their married, biologi-



1	cal mother and father. A child living in a single-
2	parent family is nearly 5 times as likely to be
3	poor as a child living in a married-couple fam-
4	ily. In married-couple families, the child poverty
5	rate is 8.1 percent, in households headed by a
6	single mother, the poverty rate is 39.7 percent.
7	(G) Since the enactment of the Personal Re-
8	sponsibility and Work Opportunity Reconcili-
9	ation Act of 1996, child support collections with-
10	in the child support enforcement system have
11	grown every year, increasing from
12	\$12,000,000,000 in fiscal year 1996 to nearly
13	\$19,000,000,000 in fiscal year 2001. The number
14	of paternities established or acknowledged in fis-
15	cal year 2002 reached an historic high of over
16	1,500,000—which includes a nearly 100 percent
17	increase through in-hospital acknowledgement
18	programs to 688,510 in 2000 from 349,356 in
19	1996. Child support collections were made in
20	over 7,000,000 cases in fiscal year 2000, signifi-
21	cantly more than the almost 4,000,000 cases hav-
22	ing a collection in 1996.
23	(3) The Personal Responsibility and Work Op-
24	portunity Reconciliation Act of 1996 gave States

great flexibility in the use of Federal funds to develop



1	innovative programs to help families leave welfare
2	and begin employment and to encourage the forma-
3	tion of 2-parent families.
4	(A) Total Federal and State TANF expendi-
5	tures in fiscal year 2000 were \$24,000,000,000,
6	up from \$22,600,000,000 for the previous year.
7	This increased spending is attributable to sig-
8	nificant new investments in supportive services
9	in the TANF program, such as child care and
10	activities to support work.
11	(B) Since the welfare reform effort began
12	there has been a dramatic increase in work par-
13	ticipation (including employment, community
14	service, and work experience) among welfare re-
15	cipients, as well as an unprecedented reduction
16	in the caseload because recipients have left wel-
17	fare for work.
18	(C) States are making policy choices and
19	investment decisions best suited to the needs of
20	their citizens.
21	(i) To expand aid to working families,
22	all States disregard a portion of a family's
23	earned income when determining benefit

levels.



1	(ii) Most States increased the limits on
2	countable assets above the former Aid to
3	Families with Dependent Children (AFDC)
4	program. Every State has increased the ve-
5	hicle asset level above the prior AFDC limit
6	for a family's primary automobile.
7	(iii) States are experimenting with
8	programs to promote marriage and father
9	involvement. Over half the States have
10	eliminated restrictions on 2-parent families.
11	Many States use TANF, child support, or
12	State funds to support community-based ac-
13	tivities to help fathers become more involved
14	in their children's lives or strengthen rela-
15	tionships between mothers and fathers.
16	(4) Therefore, it is the sense of the Congress that
17	increasing success in moving families from welfare to
18	work, as well as in promoting healthy marriage and
19	other means of improving child well-being, are very
20	important Government interests and the policy con-
21	tained in part A of title IV of the Social Security Act
22	(as amended by this Act) is intended to serve these



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ends.

1	TITLE I—TANF
2	SEC. 101. PURPOSES.
3	Section 401(a) (42 U.S.C. 601(a)) is amended—
4	(1) in the matter preceding paragraph (1), by
5	striking "increase" and inserting "improve child well-
6	being by increasing";
7	(2) in paragraph (1), by inserting "and serv-
8	ices" after "assistance";
9	(3) in paragraph (2), by striking "parents on
10	government benefits" and inserting "families on gov-
11	ernment benefits and reduce poverty"; and
12	(4) in paragraph (4), by striking "two-parent
13	families" and inserting "healthy, 2-parent married
14	families, and encourage responsible fatherhood".
15	SEC. 102. FAMILY ASSISTANCE GRANTS.
16	(a) Extension of Authority.—Section 403(a)(1)(A)
17	(42 U.S.C. 603(a)(1)(A)) is amended—
18	(1) by striking "1996, 1997, 1998, 1999, 2000,
19	2001, and 2002" and inserting "2003 through 2007",
20	and
21	(2) by inserting "payable to the State for the fis-
22	cal year" before the period.
23	(b) State Family Assistance Grant.—Section
24	403(a)(1) (42 U.S.C. 603(a)(1)) is amended by striking sub-

 $25\ paragraphs\ (B)\ through\ (E)\ and\ inserting\ the\ following:$



1	"(B) State family assistance grant.—
2	The State family assistance grant payable to a
3	State for a fiscal year shall be the amount that
4	bears the same ratio to the amount specified in
5	subparagraph (C) of this paragraph as the
6	amount required to be paid to the State under
7	this paragraph for fiscal year 2002 (determined
8	without regard to any reduction pursuant to sec-
9	tion $412(a)(1)$) bears to the total amount re-
10	quired to be paid under this paragraph for fiscal
11	year 2002.
12	"(C) APPROPRIATION.—Out of any money
13	in the Treasury of the United States not other-
14	wise appropriated, there are appropriated for
15	each of fiscal years 2003 through 2007
16	\$16,566,542,000 for grants under this para-
17	graph.".
18	(c) Matching Grants for the Territories.—Sec-
19	tion 1108(b)(2) (42 U.S.C. 1308(b)(2)) is amended by strik-
20	ing "1997 through 2002" and inserting "2003 through
21	2007"



1	SEC. 103. PROMOTION OF FAMILY FORMATION AND
2	HEALTHY MARRIAGE.
3	(a) State Plans.—Section 402(a)(1)(A) (42 U.S.C.
4	602(a)(1)(A)) is amended by adding at the end the fol-
5	lowing:
6	"(vii) Encourage equitable treatment of
7	married, 2-parent families under the pro-
8	gram referred to in clause (i).".
9	(b) Healthy Marriage Promotion Grants; Re-
10	PEAL OF BONUS FOR REDUCTION OF ILLEGITIMACY
11	Ratio.—Section 403(a)(2) (42 U.S.C. 603(a)(2)) is amend-
12	ed to read as follows:
13	"(2) Healthy marriage promotion
14	GRANTS.—
15	"(A) AUTHORITY.—The Secretary shall
16	award competitive grants to States, territories,
17	and tribal organizations for not more than 50
18	percent of the cost of developing and imple-
19	menting innovative programs to promote and
20	support healthy, married, 2-parent families.
21	"(B) Healthy marriage promotion ac-
22	tivities.—Funds provided under subparagraph
23	(A) shall be used to support any of the following
24	programs or activities:



1	"(i) Public advertising campaigns on
2	the value of marriage and the skills needed
3	to increase marital stability and health.
4	"(ii) Education in high schools on the
5	value of marriage, relationship skills, and
6	budgeting.
7	"(iii) Marriage education, marriage
8	skills, and relationship skills programs, in-
9	cluding parenting skills, financial manage-
10	ment, conflict resolution, and job and career
11	advancement, for non-married pregnant
12	women and non-married expectant fathers.
13	"(iv) Pre-marital education and mar-
14	riage skills training for engaged couples and
15	for couples interested in marriage.
16	"(v) Marriage enhancement and mar-
17	riage skills training programs for married
18	couples.
19	"(vi) Divorce reduction programs that
20	teach relationship skills.
21	"(vii) Marriage mentoring programs
22	which use married couples as role models
23	and mentors in at-risk communities.
24	"(viii) Programs to reduce the dis-
25	incentives to marriage in means-tested aid



1	programs, if offered in conjunction with
2	any activity described in this subpara-
3	graph.
4	"(C) APPROPRIATION.—Out of any money
5	in the Treasury of the United States not other-
6	wise appropriated, there are appropriated for
7	each of fiscal years 2003 through 2007
8	\$100,000,000 for grants under this paragraph.".
9	(c) Counting of Spending on Non-Eligible Fami-
10	LIES TO PREVENT AND REDUCE INCIDENCE OF OUT-OF-
11	Wedlock Births, Encourage Formation and Mainte-
12	NANCE OF HEALTHY, 2-PARENT MARRIED FAMILIES, OR
13	Encourage Responsible Fatherhood.—Section
14	409(a)(7)(B)(i) (42 U.S.C. 609(a)(7)(B)(i)) is amended by
15	adding at the end the following:
16	"(V) Counting of spending on
17	NON-ELIGIBLE FAMILIES TO PREVENT
18	AND REDUCE INCIDENCE OF OUT-OF-
19	WEDLOCK BIRTHS, ENCOURAGE FORMA-
20	TION AND MAINTENANCE OF HEALTHY,
21	2-PARENT MARRIED FAMILIES, OR EN-
22	COURAGE RESPONSIBLE FATHER-
23	HOOD.—The term 'qualified State ex-
24	penditures' includes the total expendi-
25	tures by the State during the fiscal



1	year under all State programs for a
2	purpose described in paragraph (3) or
3	(4) of section 401(a).".
4	SEC. 104. SUPPLEMENTAL GRANT FOR POPULATION IN-
5	CREASES IN CERTAIN STATES.
6	Section $403(a)(3)(H)$ (42 U.S.C. $603(a)(3)(H)$) is
7	amended—
8	(1) in the subparagraph heading, by striking
9	"OF GRANTS FOR FISCAL YEAR 2002";
10	(2) in clause (i), by striking "fiscal year 2002"
11	and inserting "each of fiscal years 2002 through
12	2006";
13	(3) in clause (ii), by striking "2002" and insert-
14	ing "2006"; and
15	(4) in clause (iii), by striking "fiscal year 2002"
16	and inserting "each of fiscal years 2002 through
17	2006".
18	SEC. 105. BONUS TO REWARD EMPLOYMENT ACHIEVEMENT.
19	(a) Reallocation of Funding.—Section 403(a)(4)
20	(42 U.S.C. 603(a)(4)) is amended—
21	(1) in the paragraph heading, by striking "HIGH
22	PERFORMANCE STATES" and inserting "EMPLOYMENT
23	ACHIEVEMENT";
24	(2) in submargaraph $(D)(ii)$ —



1	(A) in subclause (I), by striking "equals
2	\$200,000,000" and inserting "(other than 2003)
3	equals \$200,000,000, and for bonus year 2003
4	equals \$100,000,000"; and
5	(B) in subclause (II), by striking
6	"\$1,000,000,000" and inserting "\$900,000,000";
7	and
8	(3) in $subparagraph$ (F), by $striking$
9	"\$1,000,000,000" and inserting "\$900,000,000".
10	(b) Bonus to Reward Employment Achieve-
11	MENT.—
12	(1) In General.—Section 403(a)(4) (42 U.S.C.
13	603(a)(4)) is amended by striking subparagraphs (A)
14	through (F) and inserting the following:
15	"(A) In General.—The Secretary shall
16	make a grant pursuant to this paragraph to
17	each State for each bonus year for which the
18	State is an employment achievement State.
19	"(B) Amount of grant.—
20	"(i) In general.—Subject to clause
21	(ii) of this subparagraph, the Secretary
22	shall determine the amount of the grant
23	payable under this paragraph to an em-
24	ployment achievement State for a bonus
25	year, which shall be based on the perform-



1	ance of the State as determined under sub-
2	paragraph (D)(i) for the fiscal year that
3	immediately precedes the bonus year.
4	"(ii) Limitation.—The amount pay-
5	able to a State under this paragraph for a
6	bonus year shall not exceed 5 percent of the
7	State family assistance grant.
8	"(C) Formula for measuring state per-
9	FORMANCE.—
10	"(i) In general.—Subject to clause
11	(ii), not later than October 1, 2003, the Sec-
12	retary, in consultation with the National
13	Governors Association, the American Public
14	Human Services Association, and the Na-
15	tional Conference of State Legislatures,
16	shall develop a formula for measuring State
17	performance in operating the State program
18	funded under this part so as to achieve the
19	goals of employment entry, job retention,
20	and increased earnings from employment
21	for families receiving assistance under the
22	program, as measured on an absolute basis
23	and on the basis of improvement in State
24	performance.



1	"(ii) Special rule for bonus year
2	2004.—For the purposes of awarding a
3	bonus under this paragraph for bonus year
4	2004, the Secretary may measure the per-
5	formance of a State in fiscal year 2003
6	using the job entry rate, job retention rate,
7	and earnings gain rate components of the
8	formula developed under section
9	403(a)(4)(C) as in effect immediately before
10	the effective date of this paragraph.
11	"(D) Determination of state perform-
12	ANCE.—For each bonus year, the Secretary
13	shall—
14	"(i) use the formula developed under
15	subparagraph (C) to determine the perform-
16	ance of each eligible State for the fiscal year
17	that precedes the bonus year; and
18	"(ii) prescribe performance standards
19	in such a manner so as to ensure that—
20	"(I) the average annual total
21	amount of grants to be made under
22	this paragraph for each bonus year
23	equals \$100,000,000; and



1	"(II) the total amount of grants to
2	be made under this paragraph for all
3	bonus years equals \$500,000,000.
4	"(E) Definitions.—In this paragraph:
5	"(i) Bonus year.—The term bonus
6	year' means each of fiscal years 2004
7	through 2008.
8	"(ii) Employment achievement
9	STATE.—The term 'employment achievement
10	State' means, with respect to a bonus year,
11	an eligible State whose performance deter-
12	$mined\ pursuant\ to\ subparagraph\ (D)(i)\ for$
13	the fiscal year preceding the bonus year
14	equals or exceeds the performance standards
15	$prescribed\ under\ subparagraph\ (D)(ii)\ for$
16	such preceding fiscal year.
17	"(F) Appropriation.—Out of any money
18	in the Treasury of the United States not other-
19	wise appropriated, there are appropriated for
20	fiscal years 2004 through 2008 \$500,000,000 for
21	grants under this paragraph.
22	"(G) Grants for tribal organiza-
23	TIONS.—This paragraph shall apply with respect
24	to tribal organizations in the same manner in
25	which this paragraph applies with respect to



1	States. In determining the criteria under which
2	to make grants to tribal organizations under this
3	paragraph, the Secretary shall consult with trib-
4	al organizations.".
5	(2) Effective date.—The amendment made by
6	paragraph (1) shall take effect on October 1, 2003.
7	SEC. 106. CONTINGENCY FUND.
8	(a) Deposits Into Fund.—Section 403(b)(2) (42
9	U.S.C. 603(b)(2)) is amended—
10	(1) by striking "1997, 1998, 1999, 2000, 2001,
11	and 2002" and inserting "2003 through 2007"; and
12	(2) by striking all that follows "\$2,000,000,000"
13	and inserting a period.
14	(b) $GRANTS.$ — $Section 403(b)(3)(C)(ii)$ (42 $U.S.C.$
15	603(b)(3)(C)(ii)) is amended by striking "fiscal years 1997
16	through 2002" and inserting "fiscal years 2003 through
17	2007".
18	(c) Definition of Needy State.—Clauses (i) and
19	(ii) of section $403(b)(5)(B)$ (42 U.S.C. $603(b)(5)(B)$) are
20	amended by inserting after "1996" the following: ", and
21	the Food Stamp Act of 1977 as in effect during the cor-
22	responding 3-month period in the fiscal year preceding such
23	most recently concluded 3-month period,".
24	(d) Annual Reconciliation: Federal Matching
25	OF STATE EXPENDITURES ABOVE "MAINTENANCE OF EF-



1	FORT" LEVEL.—Section 403(b)(6) (42 U.S.C. 603(b)(6)) is
2	amended—
3	(1) in subparagraph $(A)(ii)$ —
4	(A) by adding "and" at the end of subclause
5	(I);
6	(B) by striking "; and" at the end of sub-
7	clause (II) and inserting a period; and
8	(C) by striking subclause (III);
9	(2) in subparagraph $(B)(i)(II)$, by striking all
10	that follows "section $409(a)(7)(B)(iii)$ " and inserting
11	$a \ period;$
12	(3) by amending subparagraph $(B)(ii)(I)$ to read
13	as follows:
14	"(I) the qualified State expendi-
15	tures (as defined in section
16	409(a)(7)(B)(i)) for the fiscal year;
17	plus"; and
18	(4) by striking subparagraph (C).
19	(e) Consideration of Certain Child Care Ex-
20	PENDITURES IN DETERMINING STATE COMPLIANCE WITH
21	Contingency Fund Maintenance of Effort Require-
22	MENT.—Section $409(a)(10)$ (42 U.S.C. $609(a)(10)$) is
23	amended—
24	(1) by striking "(other than the expenditures de-
25	scribed in subclause (I)(bb) of that paragraph)) under



1	the State program funded under this part" and in-
2	serting a close parenthesis; and
3	(2) by striking "excluding any amount expended
4	by the State for child care under subsection (g) or (i)
5	of section 402 (as in effect during fiscal year 1994)
6	for fiscal year 1994,".
7	SEC. 107. USE OF FUNDS.
8	(a) General Rules.—Section 404(a)(2) (42 U.S.C.
9	604(a)(2)) is amended by striking "in any manner that"
10	and inserting "for any purposes or activities for which".
11	(b) Treatment of Interstate Immigrants.—
12	(1) State Plan provision.—Section
13	402(a)(1)(B) (42 U.S.C. $602(a)(1)(B)$) is amended by
14	striking clause (i) and redesignating clauses (ii)
15	through (iv) as clauses (i) through (iii), respectively.
16	(2) USE OF FUNDS.—Section 404 (42 U.S.C.
17	604) is amended by striking subsection (c).
18	(c) Increase in Amount Transferable to Child
19	Care.—Section 404(d)(1) (42 U.S.C. 604(d)(1)) is amend-
20	ed by striking "30" and inserting "50".
21	(d) Increase in Amount Transferable to Title
22	XX Programs.—Section $404(d)(2)(B)$ $(42$ U.S.C.
23	604(d)(2)(B)) is amended to read as follows:
24	"(B) APPLICABLE PERCENT.—For purposes
25	of subparagraph (A), the applicable percent is 10



1	percent for fiscal year 2003 and each succeeding
2	fiscal year.".
3	(e) Clarification of Authority of States to Use
4	TANF FUNDS CARRIED OVER FROM PRIOR YEARS TO PRO-
5	VIDE TANF BENEFITS AND SERVICES.—Section 404(e) (42
6	U.S.C. 604(e)) is amended to read as follows:
7	"(e) Authority To Carryover or Reserve Cer-
8	TAIN AMOUNTS FOR BENEFITS OR SERVICES OR FOR FU-
9	Ture Contingencies.—
10	"(1) Carryover.—A State or tribe may use a
11	grant made to the State or tribe under this part for
12	any fiscal year to provide, without fiscal year limita-
13	tion, any benefit or service that may be provided
14	under the State or tribal program funded under this
15	part.
16	"(2) Contingency reserve.—A State or tribe
17	may designate any portion of a grant made to the
18	State or tribe under this part as a contingency re-
19	serve for future needs, and may use any amount so
20	designated to provide, without fiscal year limitation,
21	any benefit or service that may be provided under the
22	State or tribal program funded under this part. If a
23	State or tribe so designates a portion of such a grant,
24	the State shall, on an annual basis, include in its re-
25	port under section 411(a) the amount so designated.".



1	SEC. 108. REPEAL OF FEDERAL LOAN FOR STATE WELFARE
2	PROGRAMS.
3	(a) Repeal.—Section 406 (42 U.S.C. 606) is repealed.
4	(b) Conforming Amendments.—
5	(1) Section 409(a) (42 U.S.C. 609(a)) is amend-
6	ed by striking paragraph (6).
7	(2) Section 412 (42 U.S.C. 612) is amended by
8	striking subsection (f) and redesignating subsections
9	(g) through (i) as subsections (f) through (h), respec-
10	tively.
11	(3) Section $1108(a)(2)$ (42 U.S.C. $1308(a)(2)$) is
12	amended by striking "406,".
13	SEC. 109. UNIVERSAL ENGAGEMENT AND FAMILY SELF-SUF-
14	FICIENCY PLAN REQUIREMENTS.
15	(a) Modification of State Plan Requirements.—
16	Section 402(a)(1)(A) (42 U.S.C. 602(a)(1)(A)) is amended
17	by striking clauses (ii) and (iii) and inserting the following:
18	"(ii) Require a parent or caretaker re-
19	ceiving assistance under the program to en-
20	gage in work or alternative self-sufficiency
21	activities (as defined by the State), con-
22	sistent with section $407(e)(2)$.
23	"(iii) Require families receiving assist-
24	ance under the program to engage in activi-
25	ties in accordance with family self-suffi-



1	ciency plans developed pursuant to section
2	408(b).".
3	(b) Establishment of Family Self-Sufficiency
4	PLANS.—
5	(1) In General.—Section 408(b) (42 U.S.C.
6	608(b)) is amended to read as follows:
7	"(b) Family Self-Sufficiency Plans.—
8	"(1) In general.—A State to which a grant is
9	made under section 403 shall—
10	"(A) make an initial assessment, in the
11	manner deemed appropriate by the State, of the
12	skills, prior work experience, and employability
13	of each recipient of assistance under the pro-
14	gram;
15	"(B) establish for each family that includes
16	a work-eligible individual receiving assistance
17	under the State program funded under this part
18	a self-sufficiency plan that specifies appropriate
19	activities described in the State plan submitted
20	pursuant to section 402, including direct work
21	activities as appropriate designed to assist the
22	family in achieving their maximum degree of
23	self-sufficiency, and that provides for the ongoing
24	participation of the individual in the activities;



1	"(C) require, at a minimum, each member
2	of the family who is a work-eligible individual
3	(as defined in section $407(b)(2)(C)$) to partici-
4	pate in activities in accordance with the self-suf-
5	ficiency plan;
6	"(D) monitor the participation of such fam-
7	ily members in the activities and the progress of
8	the family toward self-sufficiency;
9	"(E) regularly review the self-sufficiency
10	plan; and
11	"(F) revise the self-sufficiency plan as ap-
12	propriate.
13	"(2) Timing.—The State shall comply with
14	paragraph (1) with respect to a family—
15	"(A) in the case of a family that, as of Oc-
16	tober 1, 2002, is not receiving assistance from
17	the State program funded under this part, not
18	later than 60 days after the family first receives
19	assistance on the basis of the most recent appli-
20	cation for the assistance; or
21	"(B) in the case of a family that, as of such
22	date, is receiving the assistance, not later than
23	12 months after the date of the enactment of this
24	subscation "



1	(2) Penalty for failure to establish fam-
2	ILY SELF-SUFFICIENCY PLAN.—Section 409(a)(3) (42
3	$U.S.C.\ 609(a)(3))$ is amended—
4	(A) in the paragraph heading, by inserting
5	"OR ESTABLISH FAMILY SELF-SUFFICIENCY
6	PLAN" after "RATES"; and
7	(B) in subparagraph (A), by inserting "or
8	408(b)" after "407(a)".
9	SEC. 110. WORK PARTICIPATION REQUIREMENTS.
10	(a) In General.—Section 407 (42 U.S.C. 607) is
11	amended by striking all that precedes subsection (b)(3) and
12	inserting the following:
13	"SEC. 407. WORK PARTICIPATION REQUIREMENTS.
14	"(a) Participation Rate Requirements.—A State
15	to which a grant is made under section 403 for a fiscal
16	year shall achieve a minimum participation rate equal to
17	not less than—
18	"(1) 50 percent for fiscal year 2003;
19	"(2) 55 percent for fiscal year 2004;
20	"(3) 60 percent for fiscal year 2005;
21	"(4) 65 percent for fiscal year 2006; and
22	"(5) 70 percent for fiscal year 2007 and each
23	succeeding fiscal year.
24	"(b) Calculation of Participation Rates.—



1	"(1) Average monthly rate.—For purposes of
2	subsection (a), the participation rate of a State for a
3	fiscal year is the average of the participation rates of
4	the State for each month in the fiscal year.
5	"(2) Monthly participation rates; incorpo-
6	RATION OF 40-HOUR WORK WEEK STANDARD.—
7	"(A) In general.—For purposes of para-
8	graph (1), the participation rate of a State for
9	a month is—
10	"(i) the total number of countable
11	hours (as defined in subsection (c)) with re-
12	spect to the counted families for the State
13	for the month; divided by
14	"(ii) 160 multiplied by the number of
15	counted families for the State for the month.
16	"(B) Counted families defined.—
17	"(i) In general.—In subparagraph
18	(A), the term 'counted family' means, with
19	respect to a State and a month, a family
20	that includes a work-eligible individual and
21	that receives assistance in the month under
22	the State program funded under this part,
23	subject to clause (ii).
24	"(ii) State option to exclude cer-
25	TAIN FAMILIES.—At the option of a State,



1	the term 'counted family' shall not
2	include—
3	"(I) a family in the first month
4	for which the family receives assistance
5	from a State program funded under
6	this part on the basis of the most re-
7	cent application for such assistance; or
8	"(II) on a case-by-case basis, a
9	family in which the youngest child has
10	not attained 12 months of age.
11	"(iii) State option to include indi-
12	VIDUALS RECEIVING ASSISTANCE UNDER A
13	TRIBAL FAMILY ASSISTANCE PLAN OR TRIB-
14	AL WORK PROGRAM.—At the option of a
15	State, the term 'counted family' may in-
16	clude families in the State that are receiv-
17	ing assistance under a tribal family assist-
18	ance plan approved under section 412 or
19	under a tribal work program to which
20	funds are provided under this part.
21	"(C) Work-eligible individual de-
22	FINED.—In this section, the term 'work-eligible
23	individual' means an individual—
24	"(i) who is married or a single head of
25	household; and



1	"(ii) whose needs are (or, but for sanc-
2	tions under this part that have been in ef-
3	fect for more than 3 months (whether or not
4	consecutive) in the preceding 12 months or
5	under part D, would be) included in deter-
6	mining the amount of cash assistance to be
7	provided to the family under the State pro-
8	gram funded under this part.".
9	(b) Recalibration of Caseload Reduction Cred-
10	IT.—Section $407(b)(3)(A)(ii)$ (42 U.S.C. $607(b)(3)(A)(ii)$)
11	is amended to read as follows:
12	"(ii) the average monthly number of
13	families that received assistance under the
14	State program funded under this part
15	during—
16	"(I) if the fiscal year is fiscal
17	year 2003, fiscal year 1996;
18	"(II) if the fiscal year is fiscal
19	year 2004, fiscal year 1998;
20	"(III) if the fiscal year is fiscal
21	year 2005, fiscal year 2001;
22	"(IV) if the fiscal year is fiscal
23	year 2006, fiscal year 2002; or
24	"(V) if the fiscal year is fiscal
25	uear 2007. fiscal uear 2003.".



1	(c) Superachiever Credit.—Section 407(b) (42
2	U.S.C. 607(b)) is amended by striking paragraphs (4) and
3	(5) and inserting the following:
4	"(4) Superachiever credit.—
5	"(A) In General.—The participation rate,
6	determined under paragraphs (1) and (2) of this
7	subsection, of a superachiever State for a fiscal
8	year shall be increased by the lesser of—
9	"(i) the amount (if any) of the super-
10	achiever credit applicable to the State; or
11	"(ii) the number of percentage points
12	(if any) by which the minimum participa-
13	tion rate required by subsection (a) for the
14	fiscal year exceeds 50 percent.
15	"(B) Superachiever state.—For pur-
16	poses of subparagraph (A), a State is a super-
17	achiever State if the State caseload for fiscal
18	year 2001 has declined by at least 60 percent
19	from the State caseload for fiscal year 1995.
20	"(C) Amount of credit.—The super-
21	achiever credit applicable to a State is the num-
22	ber of percentage points (if any) by which the de-
23	cline referred to in subparagraph (B) exceeds 60
24	percent.
25	"(D) Definitions.—In this paragraph:



1	"(i) State caseload for fiscal
2	YEAR 2001.—The term 'State caseload for
3	fiscal year 2001' means the average monthly
4	number of families that received assistance
5	during fiscal year 2001 under the State
6	program funded under this part.
7	"(ii) State caseload for fiscal
8	YEAR 1995.—The term 'State caseload for
9	fiscal year 1995' means the average monthly
10	number of families that received aid under
11	the State plan approved under part A (as
12	in effect on September 30, 1995) during fis-
13	cal year 1995.".
14	(d) Countable Hours.—Section 407 of such Act (42
15	U.S.C. 607) is amended by striking subsections (c) and (d)
16	and inserting the following:
17	"(c) Countable Hours.—
18	"(1) Definition.—In subsection (b)(2), the term
19	'countable hours' means, with respect to a family for
20	a month, the total number of hours in the month in
21	which any member of the family who is a work-eligi-
22	ble individual is engaged in a direct work activity or
23	other activities specified by the State (excluding an
24	activity that does not address a purpose specified in



1	section 401(a)), subject to the other provisions of this
2	subsection.
3	"(2) Limitations.—Subject to such regulations
4	as the Secretary may prescribe:
5	"(A) MINIMUM WEEKLY AVERAGE OF 24
6	HOURS OF DIRECT WORK ACTIVITIES RE-
7	QUIRED.—If the work-eligible individuals in a
8	family are engaged in a direct work activity for
9	an average total of fewer than 24 hours per week
10	in a month, then the number of countable hours
11	with respect to the family for the month shall be
12	zero.
13	"(B) Maximum weekly average of 16
14	Hours of other activities.—An average of
15	not more than 16 hours per week of activities
16	specified by the State (subject to the exclusion de-
17	scribed in paragraph (1)) may be considered
18	countable hours in a month with respect to a
19	family.
20	"(3) Special rules.—For purposes of para-
21	graph (1):
22	"(A) Participation in qualified activi-
23	TIES.—
24	"(i) In General.—If, with the ap-
25	proval of the State, the work-eligible indi-



1	viduals in a family are engaged in 1 or
2	more qualified activities for an average
3	total of at least 24 hours per week in a
4	month, then all such engagement in the
5	month shall be considered engagement in a
6	direct work activity, subject to clause (iii).
7	"(ii) Qualified activity defined.—
8	The term 'qualified activity' means an ac-
9	tivity specified by the State (subject to the
10	exclusion described in paragraph (1)) that
11	meets such standards and criteria as the
12	State may specify, including—
13	``(I) substance abuse counseling or
14	treatment;
15	"(II) rehabilitation treatment and
16	services;
17	"(III) work-related education or
18	training directed effectively at enabling
19	the family member to work; or
20	"(IV) job search or job readiness
21	assistance.
22	"(iii) Limitation.—
23	"(I) In general.—Except as pro-
24	vided in subclause (II), clause (i) shall
25	not apply to a family for more than 3



1	months in any period of 24 consecutive
2	months.
3	"(II) Special rule applicable
4	to education and training.—A
5	State may, on a case-by-case basis,
6	apply clause (i) to a work-eligible indi-
7	vidual so that participation by the in-
8	dividual in education or training, if
9	needed to permit the individual to
10	complete a certificate program or other
11	specific course of education in prepara-
12	tion for specific employment to fill a
13	known job need in a local area, may be
14	considered countable hours with respect
15	to the family of the individual for not
16	more than 4 months.
17	"(B) School attendance by teen head
18	OF HOUSEHOLD.—The work-eligible members of
19	a family shall be considered to be engaged in a
20	direct work activity for an average of 40 hours
21	per week in a month if the family includes an
22	individual who is married, or is a single head
23	of household, who has not attained 20 years of
24	age, and the individual—



1	"(i) maintains satisfactory attendance
2	at secondary school or the equivalent in the
3	$month;\ or$
4	"(ii) participates in education directly
5	related to employment for an average of at
6	least 20 hours per week in the month.
7	"(d) Direct Work Activity.—In this section, the
8	term 'direct work activity' means—
9	"(1) unsubsidized employment;
10	"(2) subsidized private sector employment;
11	"(3) subsidized public sector employment;
12	"(4) on-the-job training;
13	"(5) supervised work experience; or
14	"(6) supervised community service.".
15	(e) Penalties Against Individuals.—Section
16	407(e)(1) (42 U.S.C. 607(e)(1)) is amended to read as fol-
17	lows:
18	"(1) Reduction or termination of assist-
19	ANCE.—
20	"(A) In General.—Except as provided in
21	paragraph (2), if an individual in a family re-
22	ceiving assistance under a State program funded
23	under this part fails to engage in activities re-
24	quired in accordance with this section, or other
25	activities required by the State under the pro-



1	gram, and the family does not otherwise engage
2	in activities in accordance with the self-suffi-
3	ciency plan established for the family pursuant
4	to section 408(b), the State shall—
5	"(i) if the failure is partial or persists
6	for not more than 1 month—
7	"(I) reduce the amount of assist-
8	ance otherwise payable to the family
9	pro rata (or more, at the option of the
10	State) with respect to any period dur-
11	ing a month in which the failure oc-
12	curs; or
13	"(II) terminate all assistance to
14	the family, subject to such good cause
15	exceptions as the State may establish;
16	or
17	"(ii) if the failure is total and persists
18	for at least 2 consecutive months, terminate
19	all cash payments to the family including
20	qualified State expenditures (as defined in
21	section $409(a)(7)(B)(i)$ for at least 1 month
22	and thereafter until the individual resumes
23	full participation in the activities, subject
24	to such good cause exceptions as the State
25	may establish.



1	"(B) Special rule.—In the event of a con-
2	flict between a requirement of clause $(i)(II)$ or
3	(ii) of subparagraph (A) and a requirement of a
4	State constitution to provide assistance to needy
5	parents and children, the State constitutional re-
6	quirement shall control.".
7	(f) Conforming Amendments.—
8	(1) Section $404(k)(1)(D)$ (42 U.S.C.
9	604(k)(1)(D)) is amended by striking "work activities
10	(as defined in section 407(d)" and inserting "direct
11	work activities".
12	(2) Section 407(f) (42 U.S.C. 607(f)) is amended
13	in each of paragraphs (1) and (2) by striking "work
14	activity described in subsection (d)" and inserting
15	"direct work activity".
16	(3) The heading of section 409(a)(14) (42 U.S.C.
17	609(a)(14)) is amended by inserting "OR REFUSING
18	TO ENGAGE IN ACTIVITIES UNDER A FAMILY SELF-
19	SUFFICIENCY PLAN" after "WORK".
20	SEC. 111. MAINTENANCE OF EFFORT.
21	(a) In General.—Section 409(a)(7) (42 U.S.C.
22	609(a)(7)) is amended—
23	(1) in subparagraph (A) by striking "fiscal year
24	1998, 1999, 2000, 2001, 2002, or 2003" and inserting



1	"fiscal year 2003, 2004, 2005, 2006, 2007 or 2008";
2	and
3	(2) in subparagraph (B)(ii)—
4	(A) by inserting "preceding" before "fiscal
5	year"; and
6	(B) by striking "for fiscal years 1997
7	through 2002,".
8	(b) State Spending on Promoting Healthy Mar-
9	RIAGE.—
10	(1) In General.—Section 404 (42 U.S.C. 604)
11	is amended by adding at the end the following:
12	"(l) Marriage Promotion.—A State, territory, or
13	tribal organization to which a grant is made under section
14	403(a)(2) may use a grant made to the State, territory, or
15	tribal organization under any other provision of section 403
16	for marriage promotion activities, and the amount of any
17	such grant so used shall be considered State funds for pur-
18	poses of section $403(a)(2)$.".
19	(2) Federal tanf funds used for marriage
20	PROMOTION DISREGARDED FOR PURPOSES OF MAIN-
21	TENANCE OF EFFORT REQUIREMENT.—Section
22	409(a)(7)(B)(i) (42 U.S.C. $609(a)(7)(B)(i)$), as
23	amended by section 103(c) of this Act, is amended by
24	adding at the end the following:



1	"(VI) Exclusion of federal
2	TANF FUNDS USED FOR MARRIAGE
3	PROMOTION ACTIVITIES.—Such term
4	does not include the amount of any
5	grant made to the State under section
6	403 that is expended for a marriage
7	promotion activity.".
8	SEC. 112. PERFORMANCE IMPROVEMENT.
9	(a) State Plans.—Section 402(a) (42 U.S.C. 602(a))
10	is amended—
11	(1) in paragraph (1)—
12	(A) in subparagraph (A) —
13	(i) by redesignating clauses (vi) and
14	(vii) (as added by section 103(a) of this
15	Act) as clauses (vii) and (viii); and
16	(ii) by striking clause (v) and insert-
17	ing the following:
18	"(v) Establish annual, specific numer-
19	ical performance goals, measures, measure-
20	ment methodology, and plans to improve
21	outcomes with respect to each of the 4 pro-
22	gram purposes described in section 401(a).
23	"(vi) Describe any strategies the State
24	may be undertaking to address—



1	"(I) employment retention and
2	advancement for recipients of assist-
3	ance under the program, including
4	placement into high-demand jobs, con-
5	sistent with the criteria used by the
6	Secretary in establishing performance
7	targets in regulations prescribed under
8	section $403(a)(4)(B)$;
9	"(II) efforts to reduce teen preg-
10	nancy;
11	"(III) services for struggling and
12	noncompliant families, and for clients
13	with special problems; and
14	"(IV) program integration, in-
15	cluding the extent to which employ-
16	ment and training services under the
17	program are provided through the One-
18	Stop Career Center System created
19	under the Workforce Investment Act of
20	1998, and the extent to which former
21	recipients of such assistance have ac-
22	cess to additional core, intensive, or
23	training services funded through such
24	Act."; and



1	(B) in subparagraph (B) , by striking clause
2	(iii) (as so redesignated by section 107(b)(1) of
3	this Act) and inserting the following:
4	"(iii) The document shall describe
5	strategies and programs the State is under-
6	taking to engage religious organizations in
7	the provision of services funded under this
8	part and efforts related to section 104 of the
9	Personal Responsibility and Work Oppor-
10	tunity Reconcilation Act of 1996.
11	"(iv) The document shall describe
12	strategies to improve program management
13	and performance."; and
14	(2) in paragraph (4), by inserting "and tribal"
15	after "that local".
16	(b) Consultation With State Regarding Plan
17	AND DESIGN OF TRIBAL PROGRAMS.—Section 412(b)(1)
18	(42 U.S.C. 612(b)(1)) is amended—
19	(1) by striking "and" at the end of subpara-
20	graph(E);
21	(2) by striking the period at the end of subpara-
22	graph (F) and inserting "; and"; and
23	(3) by adding at the end the following:



1	"(G) provides an assurance that the State
2	in which the tribe is located has been consulted
3	regarding the plan and its design.".
4	(c) Performance Measures.—Section 413 (42
5	U.S.C. 613) is amended by adding at the end the following:
6	"(k) Performance Improvement.—The Secretary,
7	in consultation with the National Governors' Association,
8	the National Conference of State Legislatures, and the
9	American Public Human Services Association, shall de-
10	velop uniform performance measures designed to assess the
11	degree of effectiveness, and the degree of improvement, of
12	State programs funded under this part in accomplishing
13	the purposes of this part.".
14	(d) Annual Ranking of States.—Section 413(d)(1)
15	(42 U.S.C. 613(d)(1)) is amended by striking "long-term
16	private sector jobs" and inserting "private sector jobs, the
17	success of the recipients in retaining employment, the abil-
18	ity of the recipients to increase their wages".
19	SEC. 113. DATA COLLECTION AND REPORTING.
20	(a) Contents of Report.— Section 411(a)(1)(A)
21	(42 U.S.C. 611(a)(1)(A)) is amended—
22	(1) in clause (vii), by inserting "and minor par-
23	ent" after "of each adult";
24	(2) in clause (viii), by striking "and educational
25	level";



1	(3) in clause (ix), by striking ", and if the latter
2	2, the amount received";
3	(4) in clause (x)—
4	(A) by striking "each type of"; and
5	(B) by inserting before the period "and, if
6	applicable, the reason for receipt of the assistance
7	for a total of more than 60 months";
8	(5) in clause (xi), by striking the subclauses and
9	inserting the following:
10	"(I) Subsidized private sector em-
11	ployment.
12	"(II) Unsubsidized employment.
13	"(III) Public sector employment,
14	supervised work experience, or super-
15	vised community service.
16	"(IV) On-the-job training.
17	"(V) Job search and placement.
18	$``(VI)\ Training.$
19	$``(VII)\ Education.$
20	"(VIII) Other activities directed
21	at the purposes of this part, as speci-
22	fied in the State plan submitted pursu-
23	ant to section 402 "



1	(6) in clause (xii), by inserting "and progress to-
2	ward universal engagement" after "participation
3	rates";
4	(7) in clause (xiii), by striking "type and" before
5	"amount of assistance";
6	(8) in clause (xvi), by striking subclause (II)
7	and redesignating subclauses (III) through (V) as sub-
8	clauses (II) through (IV), respectively; and
9	(9) by adding at the end the following:
10	"(xviii) The date the family first re-
11	ceived assistance from the State program on
12	the basis of the most recent application for
13	such assistance.
14	"(xix) Whether a self-sufficiency plan
15	is established for the family in accordance
16	with section $408(b)$.
17	"(xx) With respect to any child in the
18	family, the marital status of the parents at
19	the birth of the child, and if the parents
20	were not then married, whether the pater-
21	nity of the child has been established.".
22	(b) Use of Samples.—Section $411(a)(1)(B)$ (42)
23	$U.S.C.\ 611(a)(1)(B))$ is amended—
24	(1) in clause (i)—



1	(A) by striking "a sample" and inserting
2	"samples"; and
3	(B) by inserting before the period ", except
4	that the Secretary may designate core data ele-
5	ments that must be reported on all families";
6	and
7	(2) in clause (ii), by striking "funded under this
8	part" and inserting "described in subparagraph (A)".
9	(c) Report on Families That Become Ineligible
10	To Receive Assistance.—Section 411(a) (42 U.S.C.
11	611(a)) is amended—
12	(1) by striking paragraph (5);
13	(2) by redesignating paragraph (6) as para-
14	graph (5); and
15	(3) by inserting after paragraph (5) (as so redes-
16	ignated) the following:
17	"(6) Report on families that become ineli-
18	GIBLE TO RECEIVE ASSISTANCE.—The report required
19	by paragraph (1) for a fiscal quarter shall include for
20	each month in the quarter the number of families and
21	total number of individuals that, during the month,
22	became ineligible to receive assistance under the State
23	program funded under this part (broken down by the
24	number of families that become so ineligible due to
25	earnings changes in family composition that result



1	in increased earnings, sanctions, time limits, or other
2	specified reasons).".
3	(d) Regulations.—Section $411(a)(7)$ (42 U.S.C.
4	611(a)(7)) is amended—
5	(1) by inserting "and to collect the necessary
6	data" before "with respect to which reports";
7	(2) by striking "subsection" and inserting "sec-
8	tion"; and
9	(3) by striking "in defining the data elements"
10	and all that follows and inserting ", the National
11	Governors' Association, the American Public Human
12	Services Association, the National Conference of State
13	Legislatures, and others in defining the data ele-
14	ments.".
15	(e) Additional Reports by States.—Section 411
16	(42 U.S.C. 611) is amended—
17	(1) by redesignating subsection (b) as subsection
18	(e); and
19	(2) by inserting after subsection (a) the fol-
20	lowing:
21	"(b) Annual Reports on Program Characteris-
22	TICS.—Not later than 90 days after the end of fiscal year
23	2004 and each succeeding fiscal year, each eligible State
24	shall submit to the Secretary a report on the characteristics
25	of the State program funded under this part and other State



- 1 programs funded with qualified State expenditures (as de-
- 2 fined in section 409(a)(7)(B)(i)). The report shall include,
- 3 with respect to each such program, the program name, a
- 4 description of program activities, the program purpose, the
- 5 program eligibility criteria, the sources of program funding,
- 6 the number of program beneficiaries, sanction policies, and
- 7 any program work requirements.
- 8 "(c) Monthly Reports on Caseload.—Not later
- 9 than 3 months after the end of a calendar month that begins
- 10 1 year or more after the enactment of this subsection, each
- 11 eligible State shall submit to the Secretary report on the
- 12 number of families and total number of individuals receiv-
- 13 ing assistance in the calendar month under the State pro-
- 14 gram funded under this part.
- 15 "(d) Annual Report on Performance Improve-
- 16 MENT.—Beginning with fiscal year 2004, not later than
- 17 January 1 of each fiscal year, each eligible State shall sub-
- 18 mit to the Secretary a report on achievement and improve-
- 19 ment during the preceding fiscal year under the numerical
- 20 performance goals and measures under the State program
- 21 funded under this part with respect to each of the matters
- 22 described in section 402(a)(1)(A)(v).".
- 23 (f) Annual Reports to Congress by the Sec-
- 24 RETARY.—Section 411(e), as so redesignated by subsection
- 25 (e) of this section, is amended—



1	(1) in the matter preceding paragraph (1), by
2	striking "and each fiscal year thereafter" and insert-
3	ing "and by July 1 of each fiscal year thereafter";
4	(2) in paragraph (2), by striking "families ap-
5	plying for assistance," and by striking the last
6	comma; and
7	(3) in paragraph (3), by inserting "and other
8	programs funded with qualified State expenditures
9	(as defined in section $409(a)(7)(B)(i)$)" before the
10	semicolon.
11	(g) Increased Analysis of State Single Audit
12	Reports.—Section 411 (42 U.S.C. 611) is amended by
13	adding at the end the following:
14	"(f) Increased Analysis of State Single Audit
15	Reports.—
16	"(1) In General.—Within 3 months after a
17	State submits to the Secretary a report pursuant to
18	section 7502(a)(1)(A) of title 31, United States Code,
19	the Secretary shall analyze the report for the purpose
20	of identifying the extent and nature of problems re-
21	lated to the oversight by the State of nongovernmental
22	entities with respect to contracts entered into by such
23	entities with the State program funded under this
24	part, and determining what additional actions may



1	be appropriate to help prevent and correct the prob-
2	lems.
3	"(2) Inclusion of program oversight sec-
4	TION IN ANNUAL REPORT TO THE CONGRESS.—The
5	Secretary shall include in each report under sub-
6	section (a) a section on oversight of State programs
7	funded under this part, including findings on the ex-
8	tent and nature of the problems referred to in para-
9	graph (1), actions taken to resolve the problems, and
10	to the extent the Secretary deems appropriate make
11	recommendations on changes needed to resolve the
12	problems.".
13	SEC. 114. DIRECT FUNDING AND ADMINISTRATION BY IN-
14	DIAN TRIBES.
15	(a) Tribal Family Assistance Grant.—Section
16	412(a)(1)(A) (42 U.S.C. 612(a)(1)(A)) is amended by strik-
17	ing "1997, 1998, 1999, 2000, 2001, and 2002" and insert-
18	ing "2003 through 2007".
19	(b) Grants for Indian Tribes That Received
20	JOBS FUNDS.—Section $412(a)(2)(A)$ $(42$ U.S.C.
21	612(a)(2)(A)) is amended by striking "1997, 1998, 1999,
22	2000, 2001, and 2002" and inserting "2003 through 2007".



SEC. 115. RESEARCH, EVALUATIONS, AND NATIONAL STUD-2 IES. 3 (a) Secretary's Fund for Research, Demonstra-4 TIONS, AND TECHNICAL ASSISTANCE.—Section 413 (42) 5 U.S.C. 613), as amended by section 112(c) of this Act, is further amended by adding at the end the following: 7 "(1) Funding for Research, Demonstrations, and Technical Assistance.— 9 "(1) In general.—Out of any money in the 10 Treasury of the United States not otherwise appro-11 priated, there are appropriated \$102,000,000 for each 12 of fiscal years 2003 through 2007, which shall be 13 available to the Secretary for the purpose of con-14 ducting and supporting research and demonstration 15 projects by public or private entities, and providing 16 technical assistance to States, Indian tribal organiza-17 tions, and such other entities as the Secretary may 18 specify that are receiving a grant under this part, 19 which shall be expended primarily on activities de-20 scribed in section 403(a)(2)(B), and which shall be in 21 addition to any other funds made available under 22 this part. 23 "(2) Set aside for demonstration projects 24 FOR COORDINATION OF PROVISION OF CHILD WEL-25

FARE AND TANF SERVICES TO TRIBAL FAMILIES AT

RISK OF CHILD ABUSE OR NEGLECT.—



1	"(A) In general.—Of the amounts made
2	available under paragraph (1) for a fiscal year,
3	\$2,000,000 shall be awarded on a competitive
4	basis to fund demonstration projects designed to
5	test the effectiveness of tribal governments or
6	tribal consortia in coordinating the provision to
7	tribal families at risk of child abuse or neglect
8	of child welfare services and services under tribal
9	programs funded under this part.
10	"(B) Use of funds.—A grant made to
11	such a project shall be used—
12	"(i) to improve case management for
13	families eligible for assistance from such a
14	$tribal\ program;$
15	"(ii) for supportive services and assist-
16	ance to tribal children in out-of-home place-
17	ments and the tribal families caring for
18	such children, including families who adopt
19	such children; and
20	"(iii) for prevention services and as-
21	sistance to tribal families at risk of child
22	abuse and neglect.
23	"(C) Reports.—The Secretary may require
24	a recipient of funds awarded under this para-
25	graph to provide the Secretary with such infor-



1	mation as the Secretary deems relevant to enable
2	the Secretary to facilitate and oversee the admin-
3	istration of any project for which funds are pro-
4	vided under this paragraph.".
5	(b) Funding of Studies and Demonstrations.—
6	Section 413(h)(1) (42 U.S.C. 613(h)(1)) is amended in the
7	matter preceding subparagraph (A) by striking "1997
8	through 2002" and inserting "2003 through 2007".
9	(c) Report on Enforcement of Certain Affida-
10	VITS OF SUPPORT AND SPONSOR DEEMING.—Not later than
11	March 31, 2004, the Secretary of Health and Human Serv-
12	ices, in consultation with the Attorney General, shall sub-
13	mit to the Congress a report on the enforcement of affidavits
14	of support and sponsor deeming as required by section 421,
15	422, and 432 of the Personal Responsibility and Work Op-
16	portunity Reconciliation Act of 1996.
17	SEC. 116. STUDY BY THE CENSUS BUREAU.
18	(a) In General.—Section 414(a) (42 U.S.C. 614(a))
19	is amended to read as follows:
20	"(a) In General.—The Bureau of the Census shall
21	implement a new longitudinal survey of program dynam-
22	ics, developed in consultation with the Secretary and made
23	available to interested parties, to allow for the assessment
24	of the outcomes of continued welfare reform on the economic

25 and child well-being of low-income families with children,



1	including those who received assistance or services from a
2	State program funded under this part, and, to the extent
3	possible, shall provide State representative samples. The
4	content of the survey should include such information as
5	may be necessary to examine the issues of out-of-wedlock
6	childbearing, marriage, welfare dependency, the beginning
7	and ending of spells of assistance, work, earnings and em-
8	ployment stability, and the well-being of children.".
9	(b) Appropriation.—Section 414(b) (42 U.S.C.
10	614(b)) is amended by striking "1996," and all that follows
11	through "2002" and inserting "2003 through 2007".
12	SEC. 117. DEFINITION OF ASSISTANCE.
13	(a) In General.—Section 419 (42 U.S.C. 619) is
14	amended by adding at the end the following:
15	"(6) Assistance.—
16	"(A) In General.—The term 'assistance'
17	means payment, by cash, voucher, or other
18	means, to or for an individual or family for the
19	purpose of meeting a subsistence need of the in-
20	dividual or family (including food, clothing,
21	shelter, and related items, but not including costs
22	of transportation or child care).
23	"(B) Exception.—The term 'assistance'
24	does not include a payment described in sub-

paragraph (A) to or for an individual or family



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on a short-term, nonrecurring basis (as defined

2	by the State in accordance with regulations pre-
3	scribed by the Secretary).".
4	(b) Conforming Amendments.—
5	(1) Section $404(a)(1)$ (42 U.S.C. $604(a)(1)$) is
6	amended by striking "assistance" and inserting
7	"aid".
8	(2) Section 404(f) (42 U.S.C. 604(f)) is amended
9	by striking "assistance" and inserting "benefits or
10	services".
11	(3) Section $408(a)(5)(B)(i)$ (42 U.S.C.
12	608(a)(5)(B)(i)) is amended in the heading by strik-
13	ing "ASSISTANCE" and inserting "AID".
14	(4) Section $413(d)(2)$ (42 U.S.C. $613(d)(2)$) is
15	amended by striking "assistance" and inserting
16	"aid".
17	SEC. 118. TECHNICAL CORRECTIONS.
18	(a) Section 409(c)(2) (42 U.S.C. 609(c)(2)) is amended
19	by inserting a comma after "appropriate".
20	(b) Section $411(a)(1)(A)(ii)(III)$ (42 U.S.C.
21	611(a)(1)(A)(ii)(III)) is amended by striking the last close
22	parenthesis.
23	(c) Section $413(j)(2)(A)$ (42 U.S.C. $613(j)(2)(A)$) is
24	amended by striking "section" and inserting "sections".



- 1 (d)(1) Section 413 (42 U.S.C. 613) is amended by
- 2 striking subsection (g) and redesignating subsections (h)
- 3 through (j) and subsections (k) and (l) (as added by sections
- 4 112(c) and 115(a) of this Act, respectively) as subsections
- 5 (g) through (k), respectively.
- 6 (2) Each of the following provisions is amended by
- 7 striking "413(j)" and inserting "413(i)":
- 8 (A) Section 403(a)(5)(A)(ii)(III) (42 U.S.C.
- 9 603(a)(5)(A)(ii)(III).
- 10 (B) Section 403(a)(5)(F) (42 U.S.C.
- 11 603(a)(5)(F)).
- 12 (C) Section 403(a)(5)(G)(ii) (42 U.S.C.
- 13 603(a)(5)(G)(ii)).
- 14 (D) Section 412(a)(3)(B)(iv) (42 U.S.C.
- 15 612(a)(3)(B)(iv).
- 16 SEC. 119. FATHERHOOD PROGRAM.
- 17 (a) Short Title.—This section may be cited as the
- 18 "Promotion and Support of Responsible Fatherhood and
- 19 Healthy Marriage Act of 2002".
- 20 (b) Fatherhood Program.—
- 21 (1) In General.—Title I of the Personal Re-
- 22 sponsibility and Work Opportunity Reconciliation
- 23 Act of 1996 (Public Law 104–193) is amended by
- 24 adding at the end the following:



1 "SEC. 117. FATHERHOOD PROGRAM. 2 "(a) IN GENERAL.—Title IV (42 U.S.C. 601–679b) is 3 amended by inserting after part B the following: 4 'PART C—FATHERHOOD PROGRAM 5 'SEC. 441. FINDINGS AND PURPOSES. 6 '(a) FINDINGS.—The Congress finds that there is sub-7 stantial evidence strongly indicating the urgent need to promote and support involved, committed, and responsible fa-9 therhood, and to encourage and support healthy marriages between parents raising children, including data dem-10 11 onstrating the following: 12 '(1) In approximately 90 percent of cases where 13 a parent is absent, that parent is the father. 14 '(2) By some estimates, 60 percent of children 15 born in the 1990's will spend a significant portion of 16 their childhood in a home without a father. 17 '(3) Nearly 75 percent of children in single-par-18 ent homes will experience poverty before they are 11 19 years old, compared with only 20 percent of children 20 in 2-parent families. 21 '(4) Low income is positively correlated with 22 children's difficulties with education, social adjust-23 ment, and delinquency, and single-parent households 24 constitute a disproportionate share of low-income



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households.

1	(5) Where families (whether intact or with a
2	parent absent) are living in poverty, a significant
3	factor is the father's lack of job skills.
4	'(6) Children raised in 2-parent married fami-
5	lies, on average, fare better as a group in key areas,
6	including better school performance, reduced rates of
7	substance abuse, crime, and delinquency, fewer health,
8	emotional, and behavioral problems, lower rates of
9	teenage sexual activity, less risk of abuse or neglect,
10	and lower risk of teen suicide.
11	(7) Committed and responsible fathering during
12	infancy and early childhood contributes to the devel-
13	opment of emotional security, curiosity, and math
14	and verbal skills.
15	'(8) An estimated 24,000,000 children (33.5 per-
16	cent) live apart from their biological father.
17	'(9) A recent national survey indicates that of all
18	children under age 18 not living with their biological
19	father, 29 percent had not seen their father even once
20	in the last 12 months.
21	'(b) Purposes.—The purposes of this part are:
22	'(1) To provide for projects and activities by
23	public entities and by nonprofit community entities,

including religious organizations, designed to test



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1	promising approaches to accomplishing the following
2	objectives:
3	'(A) Promoting responsible, caring, and ef-
4	fective parenting through counseling, mentoring,
5	and parenting education, dissemination of edu-
6	cational materials and information on parenting
7	skills, encouragement of positive father involve-
8	ment, including the positive involvement of non-
9	resident fathers, and other methods.
10	'(B) Enhancing the abilities and commit-
11	ment of unemployed or low-income fathers to
12	provide material support for their families and
13	to avoid or leave welfare programs by assisting
14	them to take full advantage of education, job
15	training, and job search programs, to improve
16	work habits and work skills, to secure career ad-
17	vancement by activities such as outreach and in-
18	formation dissemination, coordination, as appro-
19	priate, with employment services and job train-
20	ing programs, including the One-Stop delivery
21	system established under title I of the Workforce
22	Investment Act of 1998, encouragement and sup-
23	port of timely payment of current child support

and regular payment toward past due child sup-



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1	port obligations in appropriate cases, and other
2	methods.
3	'(C) Improving fathers' ability to effectively
4	manage family business affairs by means such as
5	education, counseling, and mentoring in matters
6	including household management, budgeting,
7	banking, and handling of financial transactions,
8	time management, and home maintenance.
9	'(D) Encouraging and supporting healthy
10	marriages and married fatherhood through such
11	activities as premarital education, including the
12	use of premarital inventories, marriage prepara-
13	tion programs, skills-based marriage education
14	programs, marital therapy, couples counseling,
15	divorce education and reduction programs, di-
16	vorce mediation and counseling, relationship
17	skills enhancement programs, including those de-
18	signed to reduce child abuse and domestic vio-
19	lence, and dissemination of information about
20	the benefits of marriage for both parents and
21	children.
22	'(2) Through the projects and activities described
23	in paragraph (1), to improve outcomes for children
24	with respect to measures such as increased family in-

come and economic security, improved school per-



- formance, better health, improved emotional and behavioral stability and social adjustment, and reduced
 risk of delinquency, crime, substance abuse, child
 abuse and neglect, teen sexual activity, and teen suicide.

 '(3) To evaluate the effectiveness of various ap-
- proaches and to disseminate findings concerning outcomes and other information in order to encourage
 and facilitate the replication of effective approaches to
 accomplishing these objectives.

11 'SEC. 442. DEFINITIONS.

- 12 'In this part, the terms "Indian tribe" and "tribal or-
- 13 ganization" have the meanings given them in subsections
- 14 (e) and (l), respectively, of section 4 of the Indian Self-De-
- 15 termination and Education Assistance Act.

16 'SEC. 443. COMPETITIVE GRANTS FOR SERVICE PROJECTS.

- 17 '(a) In General.—The Secretary may make grants
- 18 for fiscal years 2003 through 2007 to public and nonprofit
- 19 community entities, including religious organizations, and
- 20 to Indian tribes and tribal organizations, for demonstration
- 21 service projects and activities designed to test the effective-
- 22 ness of various approaches to accomplish the objectives spec-
- 23 ified in section 441(b)(1).
- 24 '(b) Eligibility Criteria for Full Service
- 25 Grants.—In order to be eligible for a grant under this sec-



1	tion, except as specified in subsection (c), an entity shall
2	submit an application to the Secretary containing the fol-
3	lowing:
4	'(1) Project description.—A statement
5	including—
6	'(A) a description of the project and how it
7	will be carried out, including the geographical
8	area to be covered and the number and charac-
9	teristics of clients to be served, and how it will
10	address each of the 4 objectives specified in sec-
11	tion 441(b)(1); and
12	'(B) a description of the methods to be used
13	by the entity or its contractor to assess the extent
14	to which the project was successful in accom-
15	plishing its specific objectives and the general ob-
16	jectives specified in section 441(b)(1).
17	'(2) Experience and qualifications.—A dem-
18	onstration of ability to carry out the project, by
19	means such as demonstration of experience in success-
20	fully carrying out projects of similar design and
21	scope, and such other information as the Secretary
22	may find necessary to demonstrate the entity's capac-
23	ity to carry out the project, including the entity's
24	ability to provide the non-Federal share of project re-
25	sources.



1	'(3) Addressing child abuse and neglect
2	AND DOMESTIC VIOLENCE.—A description of how the
3	entity will assess for the presence of, and intervene to
4	resolve, domestic violence and child abuse and neglect,
5	including how the entity will coordinate with State
6	and local child protective service and domestic vio-
7	lence programs.
8	'(4) Addressing concerns relating to sub-
9	STANCE ABUSE AND SEXUAL ACTIVITY.—A commit-
10	ment to make available to each individual partici-
11	pating in the project education about alcohol, tobacco,
12	and other drugs, and about the health risks associated
13	with abusing such substances, and information about
14	diseases and conditions transmitted through substance
15	abuse and sexual contact, including HIV/AIDS, and
16	to coordinate with providers of services addressing
17	such problems, as appropriate.
18	'(5) Coordination with specified pro-
19	GRAMS.—An undertaking to coordinate, as appro-
20	priate, with State and local entities responsible for
21	the programs under parts A, B, and D of this title,
22	including programs under title I of the Workforce In-
23	vestment Act of 1998 (including the One-Stop delivery
24	system), and such other programs as the Secretary



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 $may\ require.$

1	'(6) Records, reports, and audits.—An
2	agreement to maintain such records, make such re-
3	ports, and cooperate with such reviews or audits as
4	the Secretary may find necessary for purposes of over-
5	sight of project activities and expenditures.
6	'(7) Self-initiated evaluation.—If the entity
7	elects to contract for independent evaluation of the
8	project (part or all of the cost of which may be paid
9	for using grant funds), a commitment to submit to
10	the Secretary a copy of the evaluation report within
11	30 days after completion of the report and not more
12	than 1 year after completion of the project.
13	'(8) Cooperation with secretary's over-
14	SIGHT AND EVALUATION.—An agreement to cooperate
15	with the Secretary's evaluation of projects assisted
16	under this section, by means including random as-
17	signment of clients to service recipient and control
18	groups, if determined by the Secretary to be appro-
19	priate, and affording the Secretary access to the
20	project and to project-related records and documents,
21	staff, and clients.
22	'(c) Eligibility Criteria for Limited Purpose
23	GRANTS.—In order to be eligible for a grant under this sec-

24 tion in an amount under \$25,000 per fiscal year, an entity



1	shall submit an application to the Secretary containing the
2	following:
3	'(1) Project description.—A description of
4	the project and how it will be carried out, including
5	the number and characteristics of clients to be served,
6	the proposed duration of the project, and how it will
7	address at least 1 of the 4 objectives specified in sec-
8	$tion \ 441(b)(1).$
9	'(2) QUALIFICATIONS.—Such information as the
10	Secretary may require as to the capacity of the entity
11	to carry out the project, including any previous expe-
12	rience with similar activities.
13	'(3) Coordination with related pro-
14	GRAMS.—As required by the Secretary in appropriate
15	cases, an undertaking to coordinate and cooperate
16	with State and local entities responsible for specific
17	programs relating to the objectives of the project in-
18	cluding, as appropriate, jobs programs and programs
19	serving children and families.
20	'(4) Records, reports, and audits.—An
21	agreement to maintain such records, make such re-
22	ports, and cooperate with such reviews or audits as
23	the Secretary may find necessary for purposes of over-

 $sight\ of\ project\ activities\ and\ expenditures.$



1	'(5) Cooperation with secretary's over-
2	SIGHT AND EVALUATION.—An agreement to cooperate
3	with the Secretary's evaluation of projects assisted
4	under this section, by means including affording the
5	Secretary access to the project and to project-related
6	records and documents, staff, and clients.
7	'(d) Considerations in Awarding Grants.—
8	'(1) Diversity of projects.—In awarding
9	grants under this section, the Secretary shall seek to
10	achieve a balance among entities of differing sizes, en-
11	tities in differing geographic areas, entities in urban
12	and in rural areas, and entities employing differing
13	methods of achieving the purposes of this section, in-
14	cluding working with the State agency responsible for
15	the administration of part D to help fathers satisfy
16	child support arrearage obligations.
17	'(2) Preference for projects serving low-
18	INCOME FATHERS.—In awarding grants under this
19	section, the Secretary may give preference to applica-
20	tions for projects in which a majority of the clients
21	to be served are low-income fathers.
22	'(e) Federal Share.—
23	'(1) In general.—Grants for a project under
24	this section for a fiscal year shall be available for a



1	share of the cost of such project in such fiscal year
2	equal to—
3	'(A) up to 80 percent (or up to 90 percent,
4	if the entity demonstrates to the Secretary's sat-
5	isfaction circumstances limiting the entity's abil-
6	ity to secure non-Federal resources) in the case
7	of a project under subsection (b); and
8	'(B) up to 100 percent, in the case of a
9	project under subsection (c).
10	'(2) Non-federal share.—The non-Federal
11	share may be in cash or in kind. In determining the
12	amount of the non-Federal share, the Secretary may
13	attribute fair market value to goods, services, and fa-
14	$cilities\ contributed\ from\ non\text{-}Federal\ sources.}$
15	'SEC. 444. MULTICITY, MULTISTATE DEMONSTRATION
16	PROJECTS.
17	'(a) In General.—The Secretary may make grants
18	under this section for fiscal years 2003 through 2007 to eli-
19	gible entities (as specified in subsection (b)) for 2 multicity,
20	multistate projects demonstrating approaches to achieving
21	the objectives specified in section 441(b)(1). One of the
22	projects shall test the use of married couples to deliver pro-
23	gram services.
24	'(b) Eligible Entities.—An entity eligible for a



1	therhood promotion organization that meets the following
2	requirements:
3	'(1) Experience with fatherhood pro-
4	GRAMS.—The organization must have substantial ex-
5	perience in designing and successfully conducting
6	programs that meet the purposes described in section
7	441.
8	'(2) Experience with multicity, multistate
9	PROGRAMS AND GOVERNMENT COORDINATION.—The
10	organization must have experience in simultaneously
11	conducting such programs in more than 1 major met-
12	ropolitan area in more than 1 State and in coordi-
13	nating such programs, where appropriate, with State
14	and local government agencies and private, nonprofit
15	agencies (including community-based and religious
16	organizations), including State or local agencies re-
17	sponsible for child support enforcement and workforce
18	development.
19	'(c) Application Requirements.—In order to be eli-
20	gible for a grant under this section, an entity must submit
21	to the Secretary an application that includes the following:
22	'(1) Qualifications.—
23	'(A) Eligible entity.—A demonstration
24	that the entity meets the requirements of sub-
25	section (b).



1	'(B) Other.—Such other information as
2	the Secretary may find necessary to demonstrate
3	the entity's capacity to carry out the project, in-
4	cluding the entity's ability to provide the non-
5	Federal share of project resources.
6	'(2) Project description of
7	and commitments concerning the project design, in-
8	cluding the following:
9	'(A) In general.—A detailed description of
10	the proposed project design and how it will be
11	carried out, which shall—
12	'(i) provide for the project to be con-
13	ducted in at least 3 major metropolitan
14	areas;
15	'(ii) state how it will address each of
16	the 4 objectives specified in section
17	441(b)(1);
18	'(iii) demonstrate that there is a suffi-
19	cient number of potential clients to allow
20	for the random selection of individuals to
21	participate in the project and for compari-
22	sons with appropriate control groups com-
23	posed of individuals who have not partici-
24	pated in such projects; and



1	'(iv) demonstrate that the project is de-
2	signed to direct a majority of project re-
3	sources to activities serving low-income fa-
4	thers (but the project need not make services
5	available on a means-tested basis).
6	'(B) Oversight, evaluation, and ad-
7	JUSTMENT COMPONENT.—An agreement that the
8	entity—
9	'(i) in consultation with the evaluator
10	selected pursuant to section 445, and as re-
11	quired by the Secretary, will modify the
12	project design, initially and (if necessary)
13	subsequently throughout the duration of the
14	project, in order to facilitate ongoing and
15	final oversight and evaluation of project op-
16	eration and outcomes (by means including,
17	to the maximum extent feasible, random as-
18	signment of clients to service recipient and
19	control groups), and to provide for mid-
20	course adjustments in project design indi-
21	cated by interim evaluations;
22	'(ii) will submit to the Secretary re-
23	vised descriptions of the project design as
24	modified in accordance with clause (i); and



1	'(iii) will cooperate fully with the Sec-
2	retary's ongoing oversight and ongoing and
3	final evaluation of the project, by means in-
4	cluding affording the Secretary access to the
5	project and to project-related records and
6	documents, staff, and clients.
7	'(3) Addressing child abuse and neglect
8	AND DOMESTIC VIOLENCE.—A description of how the
9	entity will assess for the presence of, and intervene to
10	resolve, domestic violence and child abuse and neglect,
11	including how the entity will coordinate with State
12	and local child protective service and domestic vio-
13	lence programs.
14	'(4) Addressing concerns relating to sub-
15	STANCE ABUSE AND SEXUAL ACTIVITY.—A commit-
16	ment to make available to each individual partici-
17	pating in the project education about alcohol, tobacco,
18	and other drugs, and about the health risks associated
19	with abusing such substances, and information about
20	diseases and conditions transmitted through substance
21	abuse and sexual contact, including HIV/AIDS, and
22	to coordinate with providers of services addressing
23	such problems, as appropriate.
24	'(5) Coordination with specified pro-
25	GRAMS.—An undertaking to coordinate, as appro-



1	priate, with State and local entities responsible for
2	the programs funded under parts A, B, and D of this
3	title, programs under title I of the Workforce Invest-
4	ment Act of 1998 (including the One-Stop delivery
5	system), and such other programs as the Secretary
6	may require.
7	'(6) Records, reports, and audits.—An
8	agreement to maintain such records, make such re-
9	ports, and cooperate with such reviews or audits (in
10	addition to those required under the preceding provi-
11	sions of paragraph (2)) as the Secretary may find
12	necessary for purposes of oversight of project activities
13	and expenditures.
14	'(d) Federal Share.—
15	'(1) In general.—Grants for a project under
16	this section for a fiscal year shall be available for up
17	to 80 percent of the cost of such project in such fiscal
18	year.
19	'(2) Non-federal share.—The non-federal
20	share may be in cash or in kind. In determining the
21	amount of the non-Federal share, the Secretary may
22	attribute fair market value to goods, services, and fa-

 $cilities\ contributed\ from\ non-Federal\ sources.$



1 'SEC. 445. EVALUATION.

2	'(a) In General.—The Secretary, directly or by con-
3	tract or cooperative agreement, shall evaluate the effective-
4	ness of service projects funded under sections 443 and 444
5	from the standpoint of the purposes specified in section
6	441(b)(1).
7	'(b) Evaluation Methodology.—Evaluations under
8	this section shall—
9	'(1) include, to the maximum extent feasible,
10	random assignment of clients to service delivery and
11	control groups and other appropriate comparisons of
12	groups of individuals receiving and not receiving
13	services;
14	'(2) describe and measure the effectiveness of the
15	projects in achieving their specific project goals; and
16	'(3) describe and assess, as appropriate, the im-
17	pact of such projects on marriage, parenting, domestic
18	violence, child abuse and neglect, money management,
19	employment and earnings, payment of child support,
20	and child well-being, health, and education.
21	'(c) Evaluation Reports.—The Secretary shall pub-
22	lish the following reports on the results of the evaluation.
23	'(1) An implementation evaluation report cov-
24	ering the first 24 months of the activities under this

part to be completed by 36 months after initiation of



25

26

such activities.

1	'(2) A final report on the evaluation to be com-
2	pleted by September 30, 2010.
3	'SEC. 446. PROJECTS OF NATIONAL SIGNIFICANCE.
4	'The Secretary is authorized, by grant, contract, or co-
5	operative agreement, to carry out projects and activities of
6	national significance relating to fatherhood promotion,
7	including—
8	'(1) Collection and dissemination of infor-
9	MATION.—Assisting States, communities, and private
10	entities, including religious organizations, in efforts
11	to promote and support marriage and responsible fa-
12	therhood by collecting, evaluating, developing, and
13	making available (through the Internet and by other
14	means) to all interested parties information regarding
15	approaches to accomplishing the objectives specified in
16	section $441(b)(1)$.
17	'(2) Media campaign.—Developing, promoting,
18	and distributing to interested States, local govern-
19	ments, public agencies, and private nonprofit organi-
20	zations, including charitable and religious organiza-
21	tions, a media campaign that promotes and encour-
22	ages involved, committed, and responsible fatherhood
23	and married fatherhood.
24	'(3) Technical assistance.—Providing tech-
25	nical assistance, including consultation and training,



1	to public and private entities, including community
2	organizations and faith-based organizations, in the
3	implementation of local fatherhood promotion pro-
4	grams.
5	'(4) Research.—Conducting research related to
6	the purposes of this part.
7	'SEC. 447. NONDISCRIMINATION.
8	'The projects and activities assisted under this part
9	shall be available on the same basis to all fathers and ex-
10	pectant fathers able to benefit from such projects and activi-
11	ties, including married and unmarried fathers and custo-
12	dial and noncustodial fathers, with particular attention to
13	low-income fathers, and to mothers and expectant mothers
14	on the same basis as to fathers.
15	'SEC. 448. AUTHORIZATION OF APPROPRIATIONS; RESERVA-
16	TION FOR CERTAIN PURPOSE.
17	'(a) Authorization.—There are authorized to be ap-
18	propriated \$20,000,000 for each of fiscal years 2003 through
19	2007 to carry out the provisions of this part.
20	(b) Reservation.—Of the amount appropriated
21	under this section for each fiscal year, not more than 15
22	percent shall be available for the costs of the multicity,
23	multicounty, multistate demonstration projects under sec-
24	tion 444, evaluations under section 445, and projects of na-

25 tional significance under section 446.'.



1	"(b) Inapplicability of Effective Date Provi-
2	SIONS.—Section 116 shall not apply to the amendment
3	made by subsection (a) of this section.".
4	(2) Clerical amendment.—Section 2 of such
5	Act is amended in the table of contents by inserting
6	after the item relating to section 116 the following
7	new item:
	"Sec. 117.Fatherhood program.".
8	TITLE II—CHILD CARE
9	SEC. 201. ENTITLEMENT FUNDING.
10	Section $418(a)(3)(F)$ (42 U.S.C. $618(a)(3)(F)$) is
11	amended to read as follows:
12	"(F) \$2,717,000,000 for each of fiscal years
13	2002 through 2007.".
14	TITLE III—CHILD SUPPORT
15	SEC. 301. FEDERAL MATCHING FUNDS FOR LIMITED PASS
16	THROUGH OF CHILD SUPPORT PAYMENTS TO
17	FAMILIES RECEIVING TANF.
18	(a) In General.—Section 457(a) (42 U.S.C. 657(a))
19	is amended—
20	(1) in paragraph (1)(A), by inserting "subject to
21	paragraph (7)" before the semicolon; and
22	(2) by adding at the end the following:
23	"(7) Federal matching funds for limited
24	PASS THROUGH OF CHILD SUPPORT PAYMENTS TO
25	Families receiving tank.—Notwithstanding para-



1	graph (1), a State shall not be required to pay to the
2	Federal Government the Federal share of an amount
3	collected during a month on behalf of a family that
4	is a recipient of assistance under the State program
5	funded under part A, to the extent that—
6	"(A) the State distributes the amount to the
7	family;
8	"(B) the total of the amounts so distributed
9	to the family during the month—
10	"(i) exceeds the amount (if any) that,
11	as of December 31, 2001, was required
12	under State law to be distributed to a fam-
13	ily under paragraph (1)(B); and
14	"(ii) does not exceed the greater of—
15	"(I) \$100; or
16	"(II) \$50 plus the amount de-
17	scribed in clause (i); and
18	"(C) the amount is disregarded in deter-
19	mining the amount and type of assistance pro-
20	vided to the family under the State program
21	funded under part A.".
22	(b) Effective Date.—The amendments made by sub-
23	section (a) shall apply to amounts distributed on or after
24	October 1, 2004.



1	SEC. 302. STATE OPTION TO PASS THROUGH ALL CHILD
2	SUPPORT PAYMENTS TO FAMILIES THAT FOR-
3	MERLY RECEIVED TANF.
4	(a) In General.—Section 457(a) (42 U.S.C. 657(a)),
5	as amended by section 301 of this Act, is amended—
6	(1) in paragraph (2)(B), in the matter preceding
7	clause (i), by inserting ", except as provided in para-
8	graph (8)," after "shall"; and
9	(2) by adding at the end the following:
10	"(8) State option to pass through all
11	CHILD SUPPORT PAYMENTS TO FAMILIES THAT FOR-
12	MERLY RECEIVED TANF.—In lieu of applying para-
13	graph (2) to any family described in paragraph (2),
14	a State may distribute to the family any amount col-
15	lected during a month on behalf of the family.".
16	(b) Effective Date.—The amendments made by sub-
17	section (a) shall apply to amounts distributed on or after
18	October 1, 2004.
19	SEC. 303. MANDATORY REVIEW AND ADJUSTMENT OF
20	CHILD SUPPORT ORDERS FOR FAMILIES RE-
21	CEIVING TANF.
22	(a) In General.—Section $466(a)(10)(A)(i)$ (42)
23	U.S.C. 666(a)(10)(A)(i)) is amended—
24	(1) by striking "parent, or," and inserting "par-
25	ent or"; and



1	(2) by striking "upon the request of the State
2	agency under the State plan or of either parent,".
3	(b) Effective Date.—The amendment made by sub-
4	section (a) shall take effect on October 1, 2004.
5	SEC. 304. MANDATORY FEE FOR SUCCESSFUL CHILD SUP-
6	PORT COLLECTION FOR FAMILY THAT HAS
7	NEVER RECEIVED TANF.
8	(a) In General.—Section 454(6)(B) (42 U.S.C.
9	654(6)(B)) is amended—
10	(1) by inserting "(i)" after "(B)";
11	(2) by redesignating clauses (i) and (ii) as sub-
12	clauses (I) and (II), respectively;
13	(3) by adding "and" after the semicolon; and
14	(4) by adding after and below the end the fol-
15	lowing new clause:
16	"(ii) in the case of an individual who has
17	never received assistance under a State program
18	funded under part A and for whom the State has
19	collected at least \$500 of support, the State shall
20	impose an annual fee of \$25 for each case in
21	which services are furnished, which shall be re-
22	tained by the State from support collected on be-
23	half of the individual (but not from the 1st \$500
24	so collected), paid by the individual applying for
25	the services, recovered from the absent parent, or



1	para by the State out of its own funds (the pay-
2	ment of which from State funds shall not be con-
3	sidered as an administrative cost of the State for
4	the operation of the plan, and shall be considered
5	income to the program);".
6	(b) Conforming Amendment.—Section 457(a)(3) (42
7	$U.S.C.\ 657(a)(3))$ is amended to read as follows:
8	"(3) Families that never received assist-
9	ANCE.—In the case of any other family, the State
10	shall distribute to the family the portion of the
11	amount so collected that remains after withholding
12	any fee pursuant to section 454(6)(B)(ii).".
13	(c) Effective Date.—The amendments made by this
14	section shall take effect on October 1, 2003.
15	SEC. 305. REPORT ON UNDISTRIBUTED CHILD SUPPORT
16	PAYMENTS.
17	Not later than 6 months after the date of the enactment
18	of this Act, the Secretary of Health and Human Services
19	shall submit to the Committee on Ways and Means of the
20	House of Representatives and the Committee on Finance
21	of the Senate a report on the procedures that the States use
22	
	generally to locate custodial parents for whom child support
23	generally to locate custodial parents for whom child support has been collected but not yet distributed. The report shall
23	



1	for such child support to be distributed. To the extent the
2	Secretary deems appropriate, the Secretary shall include in
3	the report recommendations as to whether additional proce-
4	dures should be established at the State or Federal level to
5	expedite the payment of undistributed child support.
6	SEC. 306. USE OF NEW HIRE INFORMATION TO ASSIST IN
7	ADMINISTRATION OF UNEMPLOYMENT COM-
8	PENSATION PROGRAMS.
9	(a) In General.—Section 453(j) (42 U.S.C. 653(j))
10	is amended by adding at the end the following:
11	"(7) Information comparisons and disclo-
12	SURE TO ASSIST IN ADMINISTRATION OF UNEMPLOY-
13	MENT COMPENSATION PROGRAMS.—
14	"(A) In general.—If a State agency re-
15	sponsible for the administration of an unemploy-
16	ment compensation program under Federal or
17	State law transmits to the Secretary the name
18	and social security account number of an indi-
19	vidual, the Secretary shall, if the information in
20	the National Directory of New Hires indicates
21	that the individual may be employed, disclose to
22	the State agency the name, address, and em-
23	ployer identification number of any putative em-
24	ployer of the individual, subject to this para-
25	graph.



1	"(B) Condition on disclosure.—The
2	Secretary shall make a disclosure under subpara-
3	graph (A) only to the extent that the Secretary
4	determines that the disclosure would not interfere
5	with the effective operation of the program under
6	this part.
7	"(C) Use of information.—A State agen-
8	cy may use information provided under this
9	paragraph only for purposes of administering a
10	program referred to in subparagraph (A).".
11	(b) Effective Date.—The amendment made by sub-
12	section (a) shall take effect on October 1, 2003.
13	SEC. 307. DECREASE IN AMOUNT OF CHILD SUPPORT AR-
14	REARAGE TRIGGERING PASSPORT DENIAL.
15	(a) In General.—Section 452(k)(1) (42 U.S.C.
16	652(k)(1)) is amended by striking "\$5,000" and inserting
17	"\$2,500".
18	(b) Conforming Amendment.—Section 454(31) (42
19	U.S.C. 654(31)) is amended by striking "\$5,000" and in-
20	serting "\$2,500".
21	(c) Effective Date.—The amendments made by this
22	section shall take effect on October 1, 2003.



1	SEC. 308. USE OF TAX REFUND INTERCEPT PROGRAM TO
2	COLLECT PAST-DUE CHILD SUPPORT ON BE-
3	HALF OF CHILDREN WHO ARE NOT MINORS.
4	(a) In General.—Section 464 (42 U.S.C. 664) is
5	amended—
6	(1) in subsection (a)(2)(A), by striking "(as that
7	term is defined for purposes of this paragraph under
8	subsection (c))"; and
9	(2) in subsection (c)—
10	(A) in paragraph (1)—
11	(i) by striking "(1) Except as provided
12	in paragraph (2), as used in" and inserting
13	"In"; and
14	(ii) by inserting "(whether or not a
15	minor)" after "a child" each place it ap-
16	pears; and
17	(B) by striking paragraphs (2) and (3).
18	(b) Effective Date.—The amendments made by sub-
19	section (a) shall take effect on October 1, 2004.
20	SEC. 309. GARNISHMENT OF COMPENSATION PAID TO VET-
21	ERANS FOR SERVICE-CONNECTED DISABIL-
22	ITIES IN ORDER TO ENFORCE CHILD SUP-
23	PORT OBLIGATIONS.
24	(a) In General.—Section 459(h) (42 U.S.C. 659(h))
25	is amended—



1	(1) in paragraph $(1)(A)(ii)(V)$, by striking all
2	that follows "Armed Forces" and inserting a semi-
3	colon; and
4	(2) by adding at the end the following:
5	"(3) Limitations with respect to compensa-
6	TION PAID TO VETERANS FOR SERVICE-CONNECTED
7	DISABILITIES.—Notwithstanding any other provision
8	of this section:
9	"(A) Compensation described in paragraph
10	(1)(A)(ii)(V) shall not be subject to withholding
11	pursuant to this section—
12	"(i) for payment of alimony; or
13	"(ii) for payment of child support if
14	the individual is fewer than 60 days in ar-
15	rears in payment of the support.
16	"(B) Not more than 50 percent of any pay-
17	ment of compensation described in paragraph
18	(1)(A)(ii)(V) may be withheld pursuant to this
19	section.".
20	(b) Effective Date.—The amendments made by sub-
21	section (a) shall take effect on October 1, 2004.
22	SEC. 310. IMPROVING FEDERAL DEBT COLLECTION PRAC-
23	TICES.
24	Section 3716(h)(3) of title 31, United States Code, is
25	amended to read as follows:



1	"(3) In applying this subsection with respect to any
2	debt owed to a State, other than past due support being
3	enforced by the State, subsection (c)(3)(A) shall not apply.
4	Subsection (c)(3)(A) shall apply with respect to past due
5	support being enforced by the State notwithstanding any
6	other provision of law, including sections 207 and
7	1631(d)(1) of the Social Security Act (42 U.S.C. 407 and
8	1383(d)(1)), section 413(b) of Public law 91–173 (30 U.S.C.
9	923(b)), and section 14 of the Act of August 29, 1935 (45
10	U.S.C. 231m).".
11	SEC. 311. MAINTENANCE OF TECHNICAL ASSISTANCE FUND
12	ING.
13	Section 452(j) (42 U.S.C. 652(j)) is amended by insert-
14	ing "or the amount appropriated under this paragraph for
15	fiscal year 2002, whichever is greater," before "which shall
16	be available".
17	SEC. 312. MAINTENANCE OF FEDERAL PARENT LOCATOR
18	SERVICE FUNDING.
19	Section 453(o) (42 U.S.C. 653(o)) is amended—
20	(1) in the 1st sentence, by inserting "or the
21	amount appropriated under this paragraph for fiscal
22	year 2002, whichever is greater," before "which shall
23	be available"; and
24	(2) in the 2nd sentence, by striking "for each of
25	fiscal years 1997 through 2001".



1	TITLE IV—CHILD WELFARE
2	SEC. 401. EXTENSION OF AUTHORITY TO APPROVE DEM-
3	ONSTRATION PROJECTS.
4	Section $1130(a)(2)$ (42 U.S.C. $1320a-9(a)(2)$) is
5	amended by striking "2002" and inserting "2007".
6	SEC. 402. ELIMINATION OF LIMITATION ON NUMBER OF
7	WAIVERS.
8	Section $1130(a)(2)$ (42 U.S.C. $1320a-9(a)(2)$) is
9	amended by striking "not more than 10".
10	SEC. 403. ELIMINATION OF LIMITATION ON NUMBER OF
11	STATES THAT MAY BE GRANTED WAIVERS TO
12	CONDUCT DEMONSTRATION PROJECTS ON
13	SAME TOPIC.
14	Section 1130 (42 U.S.C. 1320a-9) is amended by add-
15	ing at the end the following:
16	"(h) No Limit on Number of States That May Be
17	Granted Waivers To Conduct Same or Similar Dem-
18	Onstration Projects.—The Secretary shall not refuse to
19	grant a waiver to a State under this section on the grounds
20	that a purpose of the waiver or of the demonstration project
21	for which the waiver is necessary would be the same as or
22	similar to a purpose of another waiver or project that is
23	or may be conducted under this section.".



1	SEC. 404. ELIMINATION OF LIMITATION ON NUMBER OF
2	WAIVERS THAT MAY BE GRANTED TO A SIN-
3	GLE STATE FOR DEMONSTRATION PROJECTS.
4	Section 1130 (42 U.S.C. 1320a-9) is further amended
5	by adding at the end the following:
6	"(i) No Limit on Number of Waivers Granted to,
7	OR DEMONSTRATION PROJECTS THAT MAY BE CONDUCTED
8	BY, A SINGLE STATE.—The Secretary shall not impose any
9	limit on the number of waivers that may be granted to a
10	State, or the number of demonstration projects that a State
11	may be authorized to conduct, under this section.".
12	SEC. 405. STREAMLINED PROCESS FOR CONSIDERATION OF
13	AMENDMENTS TO AND EXTENSIONS OF DEM-
14	ONSTRATION PROJECTS REQUIRING WAIV-
15	ERS.
16	Section 1130 (42 U.S.C. 1320a-9) is further amended
17	by adding at the end the following:
18	"(j) Streamlined Process for Consideration of
19	Amendments and Extensions.—The Secretary shall de-
20	velop a streamlined process for consideration of amend-
21	ments and extensions proposed by States to demonstration
22	projects conducted under this section.".
23	SEC. 406. AVAILABILITY OF REPORTS.
24	Section 1130 (42 U.S.C. 1320a-9) is further amended



1 "(k) Availability of Reports.—The Secretary shall make available to any State or other interested party any 3 report provided to the Secretary under subsection (f)(2), 4 and any evaluation or report made by the Secretary with 5 respect to a demonstration project conducted under this section, with a focus on information that may promote best 6 practices and program improvements.". 8 SEC. 407. TECHNICAL CORRECTION. 9 Section 1130(b)(1) (42 U.S.C. 1320a-9(b)(1)) is "422(b)(9)" 10 amended bystriking and inserting "422(b)(10)". 11 TITLE V—SUPPLEMENTAL 12 SECURITY INCOME 13 14 SEC. 501. REVIEW OF STATE AGENCY BLINDNESS AND DIS-15 ABILITY DETERMINATIONS. 16 Section 1633 (42 U.S.C. 1383b) is amended by adding at the end the following: 17 18 "(e)(1) The Commissioner of Social Security shall re-19 view determinations, made by State agencies pursuant to subsection (a) in connection with applications for benefits 20 21 under this title on the basis of blindness or disability, that individuals who have attained 18 years of age are blind or disabled as of a specified onset date. The Commissioner of Social Security shall review such a determination before

any action is taken to implement the determination.



1	"(2)(A) In carrying out paragraph (1), the Commis-
2	sioner of Social Security shall review—
3	"(i) at least 20 percent of all determinations re-
4	ferred to in paragraph (1) that are made in fiscal
5	year 2003;
6	"(ii) at least 40 percent of all such determina-
7	tions that are made in fiscal year 2004; and
8	"(iii) at least 50 percent of all such determina-
9	tions that are made in fiscal year 2005 or thereafter.
10	"(B) In carrying out subparagraph (A), the Commis-
11	sioner of Social Security shall, to the extent feasible, select
12	for review the determinations which the Commissioner of
13	Social Security identifies as being the most likely to be in-
14	correct.".
15	TITLE VI—BROADENED WAIVER
16	AUTHORITY
17	SEC. 601. PROGRAM INTEGRATION DEMONSTRATION
18	PROJECTS.
19	(a) Purpose.—The purpose of this section is to estab-
20	lish a program of demonstration projects in a State or por-
21	tion of a State to integrate multiple public assistance, work-
22	force development, and other programs, for the purpose of
23	supporting working individuals and families, helping fami-
24	lies escape welfare dependency, promoting child well-being,
25	or helping build stronger families, using innovative ap-



1	proaches to strengthen service systems and provide more co-
2	ordinated and effective service delivery.
3	(b) Definitions.—In this section:
4	(1) Administering secretary.—The term "ad-
5	ministering Secretary" means, with respect to a
6	qualified program, the head of the Federal agency re-
7	sponsible for administering the program.
8	(2) QUALIFIED PROGRAM.—The term "qualified
9	program" means—
10	(A) a program under part A of title IV of
11	the Social Security Act; or
12	(B) the program under title XX of such Act.
13	(c) Application Requirements.—The head of a
14	State entity or of a sub-State entity administering 2 or
15	more qualified programs proposed to be included in a dem-
16	onstration project under this section shall (or, if the project
17	is proposed to include qualified programs administered by
18	2 or more such entities, the heads of the administering enti-
19	ties (each of whom shall be considered an applicant for pur-
20	poses of this section) shall jointly) submit to the admin-
21	istering Secretary of each such program an application that
22	contains the following:
23	(1) Programs included.—A statement identi-
24	fying each qualified program to be included in the



1	project, and describing how the purposes of each such
2	program will be achieved by the project.
3	(2) Population served.—A statement identi-
4	fying the population to be served by the project and
5	specifying the eligibility criteria to be used.
6	(3) Description and Justification.—A de-
7	tailed description of the project, including—
8	(A) a description of how the project is ex-
9	pected to improve or enhance achievement of the
10	purposes of the programs to be included in the
11	project, from the standpoint of quality, of cost-
12	effectiveness, or of both; and
13	(B) a description of the performance objec-
14	tives for the project, including any proposed
15	modifications to the performance measures and
16	reporting requirements used in the programs.
17	(4) Waivers requested.—A description of the
18	statutory and regulatory requirements with respect to
19	which a waiver is requested in order to carry out the
20	project, and a justification of the need for each such
21	waiver.
22	(5) Cost neutrality.—Such information and
23	assurances as necessary to establish to the satisfaction
24	of the administerina Secretary, in consultation with

the Director of the Office of Management and Budget,



1	that the proposed project is reasonably expected to
2	meet the applicable cost neutrality requirements of
3	subsection (d)(4).
4	(6) Evaluation and reports.—An assurance
5	that the applicant will conduct ongoing and final
6	evaluations of the project, and make interim and
7	final reports to the administering Secretary, at such
8	times and in such manner as the administering Sec-
9	retary may require.
10	(7) Other information and assurances.—
11	Such other information and assurances as the admin-
12	istering Secretary may require.
13	(d) Approval of Applications.—
14	(1) In general.—The administering Secretary
15	with respect to a qualified program that is identified
16	in an application submitted pursuant to subsection
17	(c) may approve the application and, except as pro-
18	vided in paragraph (2), waive any requirement ap-
19	plicable to the program, to the extent consistent with
20	this section and necessary and appropriate for the
21	conduct of the demonstration project proposed in the
22	application, if the administering Secretary and the

Director of the Office of Management and Budget de-

termine that the project—



23

1	(A) has a reasonable likelihood of achieving
2	the objectives of the programs to be included in
3	the project;
4	(B) may reasonably be expected to meet the
5	applicable cost neutrality requirements of para-
6	graph (4), as determined by the Director of the
7	Office of Management and Budget; and
8	(C) includes the integration of 2 or more
9	qualified programs.
10	(2) Provisions excluded from waiver au-
11	THORITY.—
12	(A) In general.—Except as provided in
13	subparagraph (B), a waiver shall not be granted
14	under paragraph (1) with respect to any provi-
15	sion of law relating to—
16	(i) civil rights or prohibition of dis-
17	crimination;
18	(ii) purposes or goals of any program;
19	(iii) maintenance of effort require-
20	ments;
21	(iv) health or safety;
22	(v) labor standards under the Fair
23	Labor Standards Act of 1938; or
24	(vi) environmental protection.



1	(B) Exception for consolidation and
2	UNIFORMITY OF STATE ADMINISTRATIVE PROCE-
3	DURES FOR ADDRESSING CERTAIN COMPLAINTS
4	OR GRIEVANCES.—Subparagraph (A) shall not
5	be construed to prevent a waiver from being
6	granted to enable an applicant that is or in-
7	cludes State to consolidate and provide for uni-
8	form State administrative procedures for ad-
9	dressing complaints or grievances regarding pub-
10	lic health or safety, labor standards, civil rights,
11	occupational health or safety, or environmental
12	protection.
13	(3) AGREEMENT OF EACH ADMINISTERING SEC-
14	RETARY REQUIRED.—
15	(A) In general.—An applicant may not
16	conduct a demonstration project under this sec-
17	tion unless each administering Secretary with
18	respect to any program proposed to be included
19	in the project has approved the application to
20	conduct the project.
21	(B) AGREEMENT WITH RESPECT TO FUND-
22	ING AND IMPLEMENTATION.—Before approving
23	an application to conduct a demonstration
24	project under this section an administering Sec-

retary shall have in place an agreement with the



1	applicant with respect to the payment of funds
2	and responsibilities required of the admin-
3	istering Secretary with respect to the project.
4	(4) Cost-neutrality requirement.—
5	(A) General rule.—Notwithstanding any
6	other provision of law (except subparagraph
7	(B)), the total of the amounts that may be paid
8	by the Federal Government for a fiscal year with
9	respect to the programs in the State in which an
10	entity conducting a demonstration project under
11	this section is located that are affected by the
12	project shall not exceed the estimated total
13	amount that the Federal Government would have
14	paid for the fiscal year with respect to the pro-
15	grams if the project had not been conducted, as
16	determined by the Director of the Office of Man-
17	agement and Budget.
18	(B) Special rule.—If an applicant sub-
19	mits to the Director of the Office of Management
20	and Budget a request to apply the rules of this
21	subparagraph to the programs in the State in
22	which the applicant is located that are affected
23	by a demonstration project proposed in an ap-
24	plication submitted by the applicant pursuant to

this section, during such period of not more than



1	5 consecutive fiscal years in which the project is
2	in effect, and the Director determines, on the
3	basis of supporting information provided by the
4	applicant, to grant the request, then, notwith-
5	standing any other provision of law, the total of
6	the amounts that may be paid by the Federal
7	Government for the period with respect to the
8	programs shall not exceed the estimated total
9	amount that the Federal Government would have
10	paid for the period with respect to the programs
11	if the project had not been conducted.
12	(5) 90-day approval deadline.—
13	(A) In general.—If an administering Sec-
14	retary receives an application to conduct a dem-
15	onstration project under this section and does
16	not disapprove the application within 90 days
17	after the receipt, then—
18	(i) the administering Secretary is
19	deemed to have approved the application for
20	such period as is requested in the applica-
21	tion, except to the extent inconsistent with
22	subsection (e); and
23	(ii) any waiver requested in the appli-
24	cation which applies to a qualified program

that is identified in the application and is



1	administered by the administering Sec-
2	retary is deemed to be granted, except to the
3	extent inconsistent with paragraph (2) or
4	(4) of this subsection.
5	(B) Deadline extended if additional
6	INFORMATION IS SOUGHT.—The 90-day period
7	referred to in subparagraph (A) shall not include
8	any period that begins with the date the Sec-
9	retary requests the applicant to provide addi-
10	tional information with respect to the applica-
11	tion and ends with the date the additional infor-
12	mation is provided.
13	(e) Duration of Projects.—A demonstration
14	project under this section may be approved for a term of
15	not more than 5 years, and may be renewed for 1 or more
16	additional terms of not more than 5 years.
17	(f) REPORTS TO CONGRESS.—Each administering
18	Secretary shall provide annually to the Congress a report
19	concerning demonstration projects approved under this sec-
20	tion, including—
21	(1) the projects approved for each applicant;
22	(2) the number of waivers granted under this
23	section, and the specific statutory provisions waived;
24	(3) how well each project for which a waiver is

granted is improving or enhancing program achieve-



1	ment from the standpoint of quality, cost-effectiveness,
2	or both;
3	(4) how well each project for which a waiver is
4	granted is meeting the performance objectives speci-
5	$fied\ in\ subsection\ (c)(3)(B);$
6	(5) how each project for which a waiver is grant-
7	ed is conforming with the cost-neutrality requirements
8	of subsection $(d)(4)$; and
9	(6) to the extent the administering Secretary
10	deems appropriate, recommendations for modification
11	of programs based on outcomes of the projects.
12	TITLE VII—EFFECTIVE DATE
13	SEC. 701. EFFECTIVE DATE.
14	(a) In General.—Except as otherwise provided, the
15	amendments made by this Act shall take effect on October
16	1, 2002.
17	(b) Exception.—In the case of a State plan under
18	part A or D of title IV of the Social Security Act which
19	the Secretary determines requires State legislation in order
20	for the plan to meet the additional requirements imposed
21	by the amendments made by this Act, the effective date of
22	the amendments imposing the additional requirements shall
23	be 3 months after the first day of the first calendar quarter
24	beginning after the close of the first regular session of the

25 State legislature that begins after the date of the enactment



- 1 of this Act. For purposes of the preceding sentence, in the
- 2 case of a State that has a 2-year legislative session, each
- 3 year of the session shall be considered to be a separate reg-
- 4 ular session of the State legislature.

